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6	DISCUSSION DRAFT, ENERGY STAR REFORM ACT OF
7	2017 AND H.R. 3477, CEILING FAN ENERGY
8	CONSERVATION HARMONIZATION ACT
9	TUESDAY, NOVEMBER 7, 2017
10	House of Representatives
11	Subcommittee on Energy
12	Committee on Energy and Commerce
13	Washington, D.C.
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17	The subcommittee met, pursuant to call, at 10:00 a.m., in
18	Room 2123 Rayburn House Office Building, Hon. Pete Olson [vice
19	chairman of the subcommittee] presiding.
20	Members present: Representatives Olson, Barton, Shimkus,
21	Murphy, Latta, Harper, McKinley, Griffith, Johnson, Long,
22	Bucshon, Flores, Mullin, Cramer, Walberg, Walden (ex officio),
23	Rush, McNerney, Peters, Green, Castor, Sarbanes, Welch, Tonko,
24	Loebsack, Schrader, Kennedy, Butterfield, and Pallone (ex
25	officio).

Staff present: Ray Baum, Staff Director; Allie Bury,
Legislative Clerk, Energy/Environment; Kelly Collins, Staff
Assistant; Zachary Dareshori, Staff Assistant; Wyatt Ellertson,
Research Associate, Energy/Environment; Adam Fromm, Director of
Outreach and Coalitions; Jordan Haverly, Policy Coordinator,
Environment; A.T. Johnston, Senior Policy Advisor, Energy; Ben
Lieberman, Senior Counsel, Energy; Mary Martin, Deputy Chief
Counsel, Energy & Environment; Alex Miller, Video Production Aide
and Press Assistant; Brandon Mooney, Deputy Chief Energy Advisor;
Annelise Rickert, Counsel, Energy; Dan Schneider, Press
Secretary; Peter Spencer, Professional Staff Member, Energy;
Madeline Vey, Policy Coordinator, Digital Commerce and Consumer
Protection; Hamlin Wade, Special Advisor, External Affairs; Jeff
Carroll, Minority Staff Director; Caitlin Haberman, Minority
Professional Staff Member; Rick Kessler, Minority Senior Advisor
and Staff Director, Energy and Environment; John Marshall,
Minority Policy Coordinator; Alexander Ratner, Minority Policy
Analyst; Tim Robinson, Minority Chief Counsel; Tuley Wright,
Minority Energy and Environment Policy Advisor; and C.J. Young,
Minority Press Secretary.

46 Mr. Olson. Good morning. The Subcommittee on Energy will now come to order. 47 48 now recognizes himself for five minutes for an opening statement. 49 When the Trump administration proposed to zero out the 50 Energy Star program earlier this year, it got people talking. Many manufacturers said Energy Star is worth saving but that there 51 52 is room for improvement. 53 This is a discussion draft. I repeat, discussion draft, 54 and offers possible solutions -- - and I repeat, possible --55 possible solutions and reforms. 56 It would make the DOE the lead agency for Energy Star while 57 requiring them to consult with the EPA. Today, each administration can choose whether EPA or DOE 58 59 runs the show. This is an energy program, which is why some want 60 the Department of Energy in the driver's seat. This draft also has liability protections like what's in 61 62 a bill by my friends Bob Latta from Ohio and Peter Welch from 63 Vermont. 64 Energy Star has its own penalties for those who break the 65 We don't need more lawyers involved on top of that. rules. 66 I say that as a member of the Texas Bar and active with a UT law 67 degree on my wall. This draft also creates more chances for industry input in 68 69 the program. I look forward to hearing your thoughts about any 70 and all sections.

71 One other point -- last Friday, our Democratic colleagues 72 sent a letter asking to delay this hearing because they wanted 73 a government panel. 74 You should know that staff tried but couldn't get the 75 appropriate witnesses. We need to have a high level panel with 76 live bodies confirmed by the Senate. Our friends there have to 77 move forward. 78 But both EPA and DOE have submitted statements and comments 79 and will respond to any questions for the record that they get. 80 And we will remind them that they need to be prompt with their 81 answers. At this point, I would like to give the balance of my time 82 to Mr. Latta, who has been a leader on 83 84 these issues for years. 85 Well, thanks very much, Mr. Chairman, and thank Mr. Latta. you very much for yielding, and to our panel of witnesses today, 86 87 thanks very much for being here. We really appreciate it for this discussion that we are going to have today. 88 89 Energy Star program has been a win-win for consumers and 90 manufacturers over the past 25 years. This program has proven 91 to be a successful tool in advancing the development and use of 92 efficient energy technologies. It has also promoted economic expansion and job growth for 93 94 participating manufacturers across the nation including many 95 across my home state of Ohio.

96 This hearing today is a starting point for reforming Energy 97 We have heard from stakeholders that reforms are Star program. 98 needed to Energy Star and that this draft is an opportunity to 99 discuss those ideas. 100 I want today to be a step in the process toward building a strong bill that shows support for this program while making 101 102 the necessary changes that we need. 103 I am looking forward to the testimony. I hope that the 104 engagement of these issues will not stop after today's hearing. We need to hear from all the stakeholders about reform ideas 105 106 so that we can move this package forward. 107 I have an open-door policy and I hope that anyone who is interested will share their thoughts, concerns, and suggestions 108 109 with me. One provision in the draft directly addresses a recent trend 110 that has led to a chilled participation in the program. 111 112 language protects manufacturers that have fallen out of 113 compliance if they have complied with all corrective measures 114 and penalties from litigation relative -- related to 115 noncompliance. 116 The draft also moves the primary responsibility of the 117 program to the Department of Energy since the heart of this program is helping consumers make energy-efficient choices. 118 119 Additionally, we will look at opportunities for more transparency and public engagement in the standard-setting 120

121 The Energy Star program is widely recognized by 122 consumers and has seen major investments by the manufacturing 123 community over the past two decades. 124 The updates we are considering today are important for 125 ensuring that this program remains strong. I want to again thank 126 the committee for holding today's hearing and I also look forward 127 to hearing from our witnesses, and I yield back. 128 Thanks, Mr. Chairman. 129 Mr. Olson. Thank you. 130 Now the chair calls upon a man who's very happy that my 131 Houston Astros took the place of his Chicago Cubs as the World Series champs, the subcommittee ranking member, Mr. Rush, for 132 133 five minutes for an opening statement. 134 Mr. Rush. Mr. Chairman, I have never been introduced like 135 that before and I am stunned with that introduction. But thank 136 you anyway, Mr. Chairman. 137 Mr. Chairman, as you know, Ranking Member Pallone and myself, we sent a letter to you and Chairman Walden on Friday asking that 138 139 this hearing be postponed until representatives from the EPA and 140 from the DOE were made available to testify before this 141 subcommittee. 142 Mr. Chairman, it is highly unusually and wholly unacceptable 143 that we are now in the month of November and the administration 144 witnesses have been allowed to repeatedly thumb their noses at 145 requests made by this subcommittee to get them to come here and to testify before the representatives of the American people.

Mr. Chairman, I am deeply -- very deeply concerned and disturbed that this subcommittee seems to be completely feckless in persuading the administrative officials to provide testimony on pending legislation and to engage members in person as has been the tradition of this subcommittee for as long as I can remember and for as long as I have been on this subcommittee. At some point very soon, Mr. Chairman, I would hope that we would use all the power available to us to convince representatives of this administration to answer our call when they receive an invitation from this subcommittee to come before us.

Mr. Chairman, I think it does not do us well for us to continue to accept these refusals to come before this subcommittee, to continually accept this restraint and disregard for this subcommittee.

And Mr. Chairman, to me it's the epitome, rather, of foolhardiness for us to continually give means -- government officials from this administration namby-pamby excuses for not coming here before this subcommittee.

Mr. Chairman, I can only imagine the howls and the growls and the threats that we would have heard from your side of the aisle if former member -- former administrators -- EPA administrators, Gina McCarthy or Lisa Jackson, would have simply refused to even show up in person or even send a representative in their place to answer members' questions.

171 Mr. Chairman, I think it is time to bring this kind of 172 disrespect to a screeching halt and I hope that you and the 173 Republican members of this subcommittee will be as outraged at 174 this inaction and this disrespect from the administration. 175 up before us and let's have some real discussion about politics. 176 177 Mr. Chairman, for these two bills before us, I support H.R. 178 3477, the Ceiling Fan Energy and Conservation Harmonization Act, 179 and I strongly oppose the Energy Star Reform Act of 2017. 180 Mr. Chairman, I am going to yield right now the balance of 181 my time to the gentleman from Vermont. 182 Mr. Welch. Thank you very much, Mr. Rush. 183 This Energy Star draft is a step, and I appreciate the intent 184 of the -- of the drafters. Energy Star has had 25 years of a 185 fantastic success. It has done a lot since 1992 on a voluntary program, saving 186 187 consumers about -- and businesses \$430 billion on their utility 188 bills and reducing carbon emissions by 3 billion metric tons, 189 and I appreciate the work of Mr. Walden, Mr. Upton, and Mr. Latta, 190 who I have worked with very, very closely in putting this draft 191 out there. 192 I appreciate the effort of Mr. Latta to maintain the 193 development of energy efficiency appliances through Energy Star 194 by preventing the need for class action, something he and I worked

on.

196 That said, here's the concerns I have about proposed changes 197 in the current draft that I hope we can address. I think moving 198 the program from EPA to DOE is a significant issue, instituting 199 the Administrative Procedure Act standards and allowing for 200 self-certification of certain products. All of these, in my 201 view, could be detrimental to the continued effectiveness of this 202 program. 203 So I look forward to working with my colleagues. This is 204 a bipartisan effort and I thank the authors of the draft 205 legislation for getting us moving. 206 I yield back. Thank you. 207 Mr. Olson. Gentleman yields back. 208 The chair, responding to the ranking member's concerns about 209 the people ignoring this committee, I remind my good friend it 210 took us 10 months -- 10 months to have our first cabinet secretary, 211 Rick Perry, speak before this committee. 212 The problem about this committee, it's a slow confirmation 213 process in the Senate. We tried to get witnesses. We tried. 214 But there is none available that have the stature We tried. 215 we need to do our job. 216 And so we're going forward. With that, I yield to the 217 chairman of the full committee, Mr. Walden, for five minutes' 218 opening statement. 219 The Chairman. I thank the gentleman and appreciate his 220 That is what we face. We share the frustration the comments.

221 minority has expressed today about the inability to have the 222 administration's witnesses -- or administration's people 223 confirmed by Senate and in place so we would have somebody that 224 could give us the administration's perspective on these matters 225 of legislation. 226 Our committee's energy focus is not limited to energy 227 production and delivery. As you all know, we are also interested 228 in policies that promote energy efficiency. 229 Doing more with less is always a win for consumers, for manufacturers, for jobs, the environment, and for the economy 230 231 overall. 232 H.R. 3477, the Ceiling Fan Energy Conservation Harmonization 233 Act, authored by my good friend from North Carolina, Mr. Hudson, 234 is one of the two bills that we will examine today. 235 This legislation would align the compliance date of the next efficiency standard for ceiling fans with the compliance date 236 237 for ceiling fan lights so the manufacturers can deal with both 238 at the same time. What a concept. Amazing we have to pass 239 legislation to fix something like this. 240 Shifting gears, I believe the Energy Star program is a nice 2.41 complement to the mandatory federal energy efficiency standards 242 for many energy-using products in that it helps consumers identify 243 those models that go above and beyond the minimum standards. 244 I know I look at that and my wife does when we buy different 245 appliances and things. It is a -- it's a quide.

label, that many of them look for it when making their purchasing 247 248 decisions. 249 In addition to appliances, Energy Star also helps building 250 owners and renters save on energy. The Energy Star program received a great deal of attention earlier this year when the 251 252 administration's FY 2018 budget proposed to zero out the program. 253 I certainly disagreed with this approach but I do believe 254 the program could be improved upon and now is a great time to 255 kick off that dialogue. 256 Today's hearing will focus on our discussion draft of Energy 257 Keep in mind this is just a draft. Star reforms. We welcome 258 constructive criticisms of what it contains as well as suggestions 259 for things that we should add onto it. 260 One of the quirks of the Energy Star program is that is has no permanent lead agency. Each new administration can decide 261 262 how to divide responsibilities between the Department of Energy 263 and the Environment Protection Administration, or agency. 264 And in 2009, the Obama administration shifted the lead to 265 In my mind, Energy Star is fundamentally an energy program EPA. 266 and belongs at the Department of Energy. 267 I understand that many participants in the program are happy 268 with it being at EPA now. The discussion draft proposes to make DOE the lead agency while still giving EPA an important role. 269 270 And, again, I stress that this is just a discussion draft

Surveys show that consumers are aware of the Energy Star

271 and we welcome all comments on how the program should be 272 structured. As I mentioned, Energy Star is a well-functioning program 273 274 overall but there are areas for improvement. The discussion 275 draft addresses some of these such as protections against 276 unhelpful class action litigation as well as assurances that 277 companies have a chance to comment on major actions under the 278 program. It also has provisions to help safeguard consumer choice. 279 280 I would also like to note that thoughtful legislating often takes 281 This is the first of what I am sure will be several hearings time. 282 and markups on legislation. Today's hearing is focused on a discussion draft and has 283 284 yet to be formally introduced. I am looking forward to receiving feedback again from all the stakeholders including EPA and DOE 285 286 as we continue to move through the legislative process. 287 As we discuss potential changes to the program we can't lose sight that consumers are the reason for the Energy Star and that 288 289 the focus should always be on what is best for the consumer. 290 Any ideas that improve the process by which consumers get 291 the information they can use to save on their energy bills is 292 something we would like to hear about. 293 So I thank the witnesses for participating in this hearing. 294 I look forward to your testimony. 295 With that, Mr. Chairman, I yield back the balance of my time.

299 [The Bill H.R. 3477 follows:]

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302 [The Energy Star Reform Act of 2017 follows:] 303

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305 Mr. Olson. The chairman yields back. The chair now calls upon the ranking member of the full 306 307 committee, Mr. Pallone, for five minutes. 308 Mr. Pallone. Thank you, Mr. Chairman. 309 Today's hearing will look at two pieces of legislation 310 relating to energy efficiency, a very troubling discussion draft 311 entitled the Energy Star Reform Act of 2017 and another bill, 312 H.R. 3477, the Ceiling Fan Energy Conservation Harmonization Act, 313 that seems to have no opposition. 314 But before I discuss the legislation, I must say that it's 315 totally unacceptable to have a legislative hearing on a bill that will make major changes to the Energy Star program without 316 witnesses from the Environmental Protection Agency and the 317 318 Department of Energy. 319 Unfortunately, the Trump administration's blatant refusal to participate in our committee's legislative process has been 320 321 a common theme since President Trump took office in January. 322 It is now November and we are expected to believe that there 323 is not a single person at EPA who can discuss the impact of a 324 bill that completely moves the Energy Star program to DOE. 325 I have looked at the committee records and both the Obama 326 and Bush administrations were able to get EPA witnesses including 327 the administrator up here within three months of taking office. 328 It has been almost 10 months now and this committee has yet 329 to have a single EPA witness before us and that is simply

unacceptable.

If the administration's absence is due to a scheduling conflict then today's hearing should have been postponed. But if they're just refusing to appear before our committee to discuss any legislative proposal then we should not accept that.

On Friday, Ranking Member Rush and I asked that this hearing be postponed until we could have both EPA and DOE before us. Clearly, that did not happen.

But I would hope that committee Republicans would join us in saying enough is enough. The days of the administration hiding are over. It is time that they appeared before us so that we can hear their thoughts on the legislation that we are considering.

Now let me move to one of the bills before us. I have serious concerns with the Energy Star Reform Act of 2017 discussion draft, which makes several significant changes to the Energy Star program, and I have one question.

What problem are we trying to solve with this proposal?

The Energy Star program is extremely successful, reducing energy consumption and saving consumers money.

According to EPA, in 2014 alone this completely voluntary program saved consumers \$34 billion on their utility bills while stopping the release of 300 million metric tons of greenhouse gasses into the atmosphere.

This program is a win-win for consumers and the environment

and yet this bill is proposing major changes including taking the program out of EPA and moving it to DOE.

Energy Star was originally established at EPA and the program

Energy Star was originally established at EPA and the program was codified into law with EPA as the co-lead agency in the Energy Policy Act of 2005, which was produced by a Republican Congress and president. It remains an extremely effective and popular volunteer program so, again, why the need for change.

I have yet to hear a credible argument from anyone as to why this is necessary. The discussion draft also requires that product certifications and other program specifications be done using the administrative procedure act process which would require every product certification be published in the Federal Register and be subject to public notice and comment.

And I worry that this will make the program less nimble and harm both consumers and companies by opening the process to new needless litigation from companies who otherwise couldn't meet Energy Star standards.

Two other provisions in the draft would harm consumers who purchase products under this popular program. The no warranty subsection would create a liability shield, blocking consumers from recovering costs when the Energy Star labeled product they bought turns out to be mislabeled and doesn't achieve the energy savings promised.

And another provision would allow companies to once again deem their products to be energy efficient with little to no

380 outside verification of those claims. GAO warned us back in 2010 that the Energy Star program was vulnerable to waste, fraud, and 381 382 abuse due to its self-certification policy. 383 So EPA implemented reforms including a third party 384 certification program to ensure products with the Energy Star 385 label actually save energy. 386 Rolling back this critical reform would endanger the 387 long-term viability of the Energy Star program. It is 388 particularly reckless when combined with the liability shield 389 because it would leave consumers with no outside verification 390 of manufacturer claims or removing a critical avenue for consumers to make whole if the manufacturer's claims prove to be wrong. 391 392 So, again, Energy Star is a program that enjoys broad support 393 from American consumers, manufacturers, and efficiency 394 It is a voluntary program and companies can choose advocates. 395 not to participate. The changes in this draft would undermine 396 the integrity of the Energy Star label, Incentivize companies 397 to cheat the system, and allow bad actors who lie about the 398 efficiency of their products to get off scot free. In all these 399 scenarios, consumers are left paying the price for the legislative 400 mistakes proposed in this draft. 401 And I yield back. Thank you, Mr. Chairman. 402 Mr. Olson. Gentleman yields back. We have now concluded with member opening statements. 403 404 would like to remind all members that pursuant to the committee

405 rules, all members' opening statements will be made part of the 406 record. And we want to thank all the witnesses for being here on 407 408 this cold day and taking the time to testify before this 409 subcommittee. 410 Today's witnesses will have the opportunity to give opening 411 statements followed by random questions from members. 412 statements are limited to five minutes. 413 You will have a green light. At one minute left you'll have 414 a yellow light and at five minutes you'll have the red light. 415 416 Our witness panel today includes, first of all, Mr. Joseph 417 M. McGuire, the president and CEO of the Association of Home 418 Appliance Manufacturers. You have five minutes, Mr. McGuire. Hit the bottom of the 419 420 microphone there.

421	STATEMENTS OF JOSEPH MCGUIRE, PRESIDENT AND CEO, ASSOCIATION OF
422	HOME APPLIANCE MANUFACTURERS; KATERI CALLAHAN, PRESIDENT,
423	ALLIANCE TO SAVE ENERGY; GREG MERRITT, VICE PRESIDENT, MARKETING
424	AND PUBLIC AFFAIRS, CREE; CHRISTOPHER DREW, EXECUTIVE VICE
425	PRESIDENT, CHIEF MARKETING AND STRATEGY OFFICER,
426	AIR-CONDITIONING, HEATING AND REFRIGERATION INSTITUTE; DOUGLAS
427	JOHNSON, VICE PRESIDENT, TECHNOLOGY POLICY, CONSUMER TECHNOLOGY
428	ASSOCIATION
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430	STATEMENT OF MR. MCGUIRE
431	Mr. McGuire. Thank you for the opportunity to discuss the
432	future of Energy Star.
433	The Association of Home Appliance Manufacturers represents
434	the producers of the vast majority of home appliances purchased
435	by U.S. consumers.
436	Our members are strong supporters of the Energy Star program.
437	AHAM has significant experience with the Energy Star program,
438	having worked closely with EPA and DOE since the program's
439	inception for home appliances in 1996.
440	AHAM is an Energy Star verification testing body approved
441	by both agencies. Because the Energy Star brand is known to more
442	than 80 percent of consumers nationwide, AHAM strongly supports
443	maintenance of the program within the federal government.
444	This program should not be privatized or eliminated. The
445	program should be adequately funded. But we strongly believe

the program should be improved in recognition of its significant role in the marketplace.

Energy efficiency gains across core major appliance categories have been dramatic over the past decades. A new clothes washer today uses 70 percent less energy than it did in 1990 and less than half the water.

Energy Star has played a critical role in educating consumers on the benefits of energy efficiency and it had become so ubiquitous that it is now referenced in building codes. It is part of utility rebates, federal procurement, and retail buyer specifications.

Thus, the voluntary program has effectively become mandatory in the marketplace. As such, manufacturers must make significant investment decisions to qualify products for the program just as they must invest products to comply with mandatory appliance efficiency standards.

The Energy Star program for home appliances originally was administered by DOE so that critical coordination with appliance standards and test procedures could occur.

However, in 2009, the program was transferred from DOE to EPA. The lack of expertise within EPA has led to complications with verification testing requirements and EPA officials began to broaden the scope of the program into non-energy related product requirements such as product performance and warranty terms.

471 This expansion has added consideration confusion for 472 manufacturers and diminishes the brand. Energy Star has drifted from its original mission and operates at many levels as it if 473 474 were still an experimental program. 475 Within 25 years from its creation, the Energy Star program 476 is a full matured de facto mandatory federal program that needs 477 additional statutory authorization to keep it focused and to 478 create long-term stability and certainty. 479 It must maintain its focus on its intended and sole purpose 480 -- energy efficiency. To address these concerns, AHAM proposes 481 the following. 482 First, move the Energy Star for home appliances from EPA 483 back to DOE and provide funding for a reform program. 484 Secretary Perry was receptive to this suggestion when he appeared 485 before this committee recently. While Energy Star can be transferred back to DOE 486 487 administratively, and we support that, statutory requirement to 488 house the program at DOE will keep it from becoming a ping pong 489 ball. 490 We respectfully suggest that the bill -- the draft bill 491 indicate that authority over the Energy Star program be held by 492 DOE and except for home appliances covered under EPCA may be delegated to EPA as determined by the secretary. 493 494 Secondly, we support the bill's revision to increase 495 transparency and long-term certainty of the program by

496 establishing administrative procedure process requirements. 497 There should be a formal and transparent process for changing 498 and developing Energy Star specifications for all stakeholders. 499 The APA will not slow down the Energy Star processes. 500 Finally, we support the draft bill's provision to stop Energy 501 Star class action lawsuits that undercut fair enforcement by the 502 federal government. 503 Because Energy Star has its own remedies, allowing class 504 actions undermines the program and fosters a system of double 505 jeopardy for Energy Star partners. 506 Congress should make clear it does not intend this program 507 to be used for that purpose. Our members must earn the trust of consumers each and every day, as our products are so vital 508 509 to their well-being. 510 We look forward to working with the committee to improve 511 the Energy Star processes and make the program stronger to deliver 512 reliable energy efficiency tools to consumers purchasing home 513 appliances. On behalf of our industry, I'd like to thank the subcommittee 514 for its work on this issue including this draft bill and I 515 516 respectfully request that my written statement be included as part of the hearing record. 517 518 I would be pleased to answer any questions you may have. 519 [The prepared statement of Mr. McGuire follows:] 520

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522		Mr. Olso	on. W	lithout	obje	ction,	so ordered	. A	nd thank	you
523	Mr.	McGuire.								
524		The chai	ir now	calls	upon	Kateri	Callahan,	the	preside	nt of

The chair now calls upon Kateri Callahan, the president of the Alliance to Save Energy. I am sorry if I butchered that first name with that thick Texas drawl but --

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## STATEMENT OF MS. CALLAHAN

Ms. Callahan. Sir, you did it just right and a Kentucky drawl appreciates that Texas drawl.

Good morning, Mr. Chairman, and members of the subcommittee. I have the pleasure of serving as the president of the Alliance to Save Energy, which is a nonprofit coalition comprised of over 130 different businesses and organizations and I would note that all the witnesses before you today are members of the Alliance to Save Energy's associate's program and our businesses represent about \$870 billion in market cap.

We were founded way back in 1977 by Senators Chuck Percy of Illinois and Hubert Humphrey of Minnesota, and our bipartisan heritage had continued the 40 years since.

Today, we have 15 members of Congress who serve in an honorary capacity on our board representing both sides of the Capitol and Both sides of the aisle and I am just honored and delighted that five members of this committee serve on the Alliances honorary board including Dr. Burgess, Mr. Kinzinger, Mr. McKinley, Mr. Tonko, and Mr. Welch. We thank them for their support.

The Alliance's history with the Energy Star program is long. We supported the creation of the program and we worked then with the Congress, with EPA, DOE, and all the Energy Star partners to keep the voluntary program both robust and impactful. For this reason, we very much appreciate and applicate the subcommittee

552 members and staff for fully engaging all the key stakeholder groups as you seek to craft legislation that will impact this 553 554 program. 555 While we are open to continuing to improve the program, we 556 have to caution the subcommittee to be very careful to assure 557 that there are no unintended negative consequences as you consider 558 changes. 559 As many have already mentioned and as detailed in my 560 testimony and those of other businesses and organizations that 561 are offering comment on the discussion draft, Energy Star today 562 is a venerable program. It is widely recognized as the world's gold standard for 563 564 public-private partnerships. More than 90 percent of Americans 565 recognize and trust that familiar blue label. 566 Energy cost savings to consumers have grown to over \$430 billion and we are still counting. The program has driven \$165 567 568 billion in private sector investment and new technology and innovation. 569 Ten percent of the homes built today are built and proudly 570 display the Energy Star label and over 50 percent of the commercial 571 572 building floor space -- 50 percent -- has been -- is using the Energy Star portfolio manager to monitor and control energy 573 574 consumption.

old adage ever stood true -- if it ain't broke, don't fix it.

I think it was Mr. Pallone who mentioned this, but it's the

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577 That is the case with today's Energy Star program and it should be the test against which the subcommittee determines the content 578 579 of any bill that will impact its future. 580 Our greatest concerns with the discussion draft are twofold 581 -- the proposed wholesale move of the program from EPA to DOE, 582 and the application of the Administrative Procedures Act, or APA. 583 We oppose a wholesale move of the Energy Star program from 584 EPA to DOE. As Joe said, such a shift in responsibility for parts 585 of the programs can be done and the flexibility is there under 586 current law for EPA and DOE to assign or reassign responsibilities 587 to assure the most effective and streamlined management of the 588 program. So we encourage the stakeholders and the committee to look 589 590 to the administration to move any parts that may make the most 591 sense over and back and forth between the two agencies. 592 We also oppose the broad application of the APA, which was 593 designed and intended for regulatory programs that carry the force 594 of law, not voluntary programs like the Energy Star. 595 We do believe, however, that there should be adequate 596 transparency and predictability to the specification-setting 597 process for Energy Star products and we'd very much like to work 598 with the agencies and the subcommittee to consider provisions 599 that can accomplish this goal.

The Alliance appreciates the efforts made by the

subcommittee to reduce costs for manufacturers that are in good

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602 standing to the program. But we do not support an exemption of third party certification for only certain manufacturers of 603 604 consumer electronic devices. 605 We stand ready to work with the subcommittee, EPA, and its 606 partners to consider options that could lower certification costs 607 for all manufacturers who are in good standing. 608 Finally, the Alliance does support the discussion draft

provision to explicitly put in a no-warranty clause to defend against class action suits. In our experience, the agencies have actively enforced specification compliance and have delisted products and assessed penalties in an appropriate fashion.

In conclusion, I would note, as other members of the committee have, that the subcommittee's deliberations are coming at a time when the Energy Star program is under threat of elimination by the administration and significant budget cuts by the Congress.

We urge this subcommittee, therefore, to continue to work closely with all of us who support this gold standard public-private partnership and make sure that the program has the congressional support, it has the guidance, and, very importantly, it has the funding it needs to continue to deliver the enormous energy and dollar savings that American consumers and businesses have come to expect from the Energy Star label.

Thank you, and I look forward to your questions.

[The prepared statement of Ms. Callahan follows:]

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629		Mr.	Olson.	And	as	the	people	of	Kentucky	and	Texas	say,
630	much	obl	iged.									
631		Our	next wit	ness	isI	Mr. G	Greg Mer	rit	t. Gregi	is vi	ce pres	siden

at CREE. You have five minutes for an opening statement.

## STATEMENT OF MR. MERRITT

Mr. Merritt. Thank you, and good morning. I'd like to thank the committee, the chairman, and ranking member for the opportunity to speak to you today.

CREE is a U.S.-based developer and producer of advanced technology LEDs, LED lighting products, and power and wireless semiconductor components.

We are headquartered in North Carolina and have facilities in Wisconsin, Arkansas, and California with over 6,000 employees worldwide.

Our technologies, products, and solutions are all focused on advancing energy-efficient improvements across the lighting, communications, electric transportation, renewable energy, and energy storage industries.

We helped to launch what we called the LED lighting revolution over 10 years ago and have witnessed firsthand the important role Energy Star has played in helping guide consumers to higher quality energy-efficient products driving adoption by facilitating rebates and incentive programs and providing a trusted brand among the confusion of new technologies and many unknown manufacturer which, by the way, included CREE in those early days.

Energy Star continues to be a trusted brand to consumers and a valued partner to suppliers like CREE. The program's

remarkable success is undeniable, as you've heard earlier, and as a marketing executive I will tell you that there are many companies around the world that would envy the 90 percent brand recognition that Energy Star enjoys today.

This brand is an incredibly valued asset and we should fiercely protect it. As a participating Energy Star company with over 400 Energy Star-rated products, CREE is very supportive of changes that will improve the program and help secure its future but is also wary of those that may do otherwise.

Our foremost interest, and I think you've heard this earlier, is to ensure that Energy Star is fully funded, retains its experience and capable staff and management, and continues to deliver multiple valued programs including product certification, commercial buildings, and homes.

Furthermore, we would advocate specific authorization of funding to ensure that the appropriated levels going forward are adequate to keep the program strong and viable and at least match historical levels of funding.

Among the proposals included in the discussion draft we are addressing today we are particularly concerned by the proposed transfer of the program to DOE and the proposal to apply the Administrative Procedures Act to the development of Energy Star specifications.

We believe the wholesale transfer of the program to DOE threatens to severely disrupt funding, staffing, and operations,

and while there are always improvements that can be made and we believe they could be made under the existing structure, we believe Energy Star is running smoothly and is well managed at EPA.

EPA has a talented team of professionals, years of institutional knowledge and experience, not to mention established and strong working relationships with 16,000 Energy Star partners.

We are, therefore, opposed to moving Energy Star to DOE, an agency that does not have budget authority appropriations or staff who are trained and experienced in the critical marketing, brand management, and partnership aspects of this important program.

As for the proposal to apply the APA to Energy Star specifications, we are adamantly opposed. We believe this proposal would add unnecessary, time-consuming, and burdensome regulation and process to a voluntary program that by its very nature must be nimble, flexible, and responsive to rapidly-changing products, technologies, and markets.

We believe imposing APA will eliminate the ability of program staff to make quick adjustments to the specification that be necessary in response to technology evolution and the program will forever be chasing technology and market evolution, rendering it ineffective.

I would also note that recent experience with Energy Star,

708 at least by my company, have reflected improved engagement of product manufacturing and specification process, multiple rounds 709 of comment and drafts, and many of these have been in response 710 711 to our earlier requests to EPA. 712 We would also be opposed to providing exemptions for specific 713 manufacturers or products from third party certification. 714 party certification was added to the program to prevent bad actors 715 from misusing the program with products that don't meet Energy 716 Star standards, depriving consumers of their promised savings. 717 We believe allowing exemptions would create the opportunity 718 for this bad behavior to happen. While external testing does create a longer process and adds some costs, we believe it is 719 a necessary and worthwhile trade-off. 720 721 The trustworthiness of the Energy Star certification and 722 label is the most valuable attribute of the program and it should 723 not be risked for convenience. 724 Finally, while we don't have a firm position on the warranty 725 provision, we would oppose it if it is paired with exemptions 726 from third party certification for the reasons I delineated above. 727 Thank you very much for your time today and for the ability 728 to share CREE's perspective on this important issue. I will be 729 happy to answer questions. [The prepared statement of Mr. Merritt follows:] 730 731 732 \*\*\*\*\*\*\*\*\*INSERT 6\*\*\*\*\*\*

733 Mr. Olson. Thank you, Mr. Merritt.

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The chair now calls upon Mr. Christopher Drew, the executive vice president and chief marketing and strategy officer for the Air Conditioning, Heating, and Refrigeration Institute.

You have five minutes, sir.

## STATEMENT OF MR. DREW

Mr. Drew. Mr. Chairman, Ranking Member Rush, and members of the subcommittee, good morning, and thank you for the opportunity to testify here today on possible reforms to the Environmental Protection Agency's Energy Star program.

My name is Christopher Drew and I am the executive vice president for Burnham Holdings. I am also chairman of the Air Conditioning, Heating, and Refrigeration Institute, an organization representing more than 320 manufacturers.

Currently, our industry as a whole represents 1.3 million employees and generates \$257 billion in economic activity. AHRI represents over 90 percent of the domestic HVACR and water heating industry and more than 70 percent of the global industry.

Today, 160 AHRI members participate in the AHRI program -in the Energy Star program. I am pleased to say Burnham Holdings
participates in the Energy Star program and has about a hundred
products listed.

From our experience, we have enjoyed a positive working relationship with the EPA and we would like the program to continue as a resource consumers can rely on and trust for information on the efficiency of the products they are considering for purchase.

My comments as chairman of AHRI reflecting the concerns held by the HVACR manufacturers are covered in greater detail in the

testimony submitted for the record. The industry's concerns are related to the approach taken to move the program, compliance burdens that should be addressed, as well as ensuring the program is able to continue as a valuable and informative tool for educating consumers.

AHRI and its members have concerns about the draft's suggestion to move the program from the EPA where it is currently housed to the Department of Energy. The industry would prefer to maintain the program as it currently stands at the EPA where it has been able to operate successfully for our products since 1992.

Though no doubt well intentioned, the draft does not provide details as to how moving the program could be accomplished without disruption.

It is currently operated by a knowledgeable and dedicated staff in a way that generally ensures stakeholder input and successful outcomes.

Furthermore, if moved, the draft language leaves much of the administration of the program to the discretion of the secretary of energy.

Energy Star's credibility and success over the last 25 years has been partially driven by its stability within the EPA's portfolio and the certainty it provides to consumers that what they are purchasing is government certified. There is no false advertising.

Therefore, if the program is to be moved, which is not what our industry would prefer, we would like the committee to provide more details on how it will be managed.

Reduced compliance burdens, the AHRI has also urged the federal government to recognize voluntary certification programs as a way to comply with federal energy efficiency standards and the Energy Star program.

Relying on industry consensus certification programs reduces duplicative efforts between the federal government and industry, encourages compliance with energy efficiency regulations, reduces regulatory burdens, and saves taxpayer dollars, all while enhancing market surveillance.

AHRI is currently an EPA-designated certification body.

This allows AHRI program participants to realize significant savings as they are able to meet Energy Star requirements without any additional testing on the products they wish to have labelled.

The draft does include a promising improvement to allow for good actors -- those participants have met all requirements of the program for a period of at least 18 months to be eligible for reduced compliance burdens.

Unfortunately, the draft makes this available only to certain products. We believe this section should be broadened to include all products as a stated policy is to recognize those who are compliant with the program to prove themselves trustworthy, not based on a specific product type.

813 Additionally, while the Administrative Procedures Act is the most commonly used method of ensuring stakeholder input, 814 815 Energy Star is not a regulatory process. It is a voluntary 816 program and applying a full APA process could create an 817 unnecessary burden for a program like Energy Star. 818 Ensuring proper stakeholder input and notification could 819 easily be achieved through agreeing on a process that is 820 transparent and predictable without the burdens APA would place 821 on the agency and participants. 822 Another area of concern for our industry related to moving 823

the program from EPA to DOE is the potential disruption it might cause to highly successful and impactful Energy Star building programs like Portfolio Manager.

Portfolio Manager is EPA's tool for building owners and managers to understand how their properties operate and how to improve their economic performance.

Fifty percent of U.S. commercial floor space uses Portfolio Manager and it is also used by the commercial real estate industry to comply with the numerous state and local laws.

In addition, under Energy Star's New Homes program, houses are designed and built with a system-wide approach in mind so that all energy efficiency systems and features work together to deliver better performance.

Quality installation of these products is essential for consumers to gain the full benefits of their highly efficient

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838 equipment. Finally, sufficient funding for Energy Star is vital to the 839 840 continued success of the program no matter where it resides within 841 the federal government. 842 I would like to thank the committee members and staff for 843 being so inclusive of stakeholders and inviting comments on this 844 discussion draft. 845 We look forward to working with you to improve the Energy Star program and the regulatory environment for HVAC-R and water 846 847 heating manufacturers. 848 Thank you. [The prepared statement of Mr. Drew follows:] 849 850

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852 Mr. Olson. Thank you, Mr. Drew. 853 And our final witness is Mr. Doug

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And our final witness is Mr. Doug Johnson, and Doug is the vice president of Consumer Technology Association.

Mr. Johnson, you have five minutes for an opening statement.

## STATEMENT OF MR. JOHNSON

Mr. Johnson. Vice Chairman Olson, Ranking Member Rush, members of the subcommittee, on behalf of the Consumer Technology Association, thank you very much for the opportunity to provide feedback from our membership on how best to improve the Energy Star program. We thank the committee and Congressman Latta for their work on this discussion draft.

CTA's membership includes 2,200 companies, 80 percent of which are small businesses and startups. CTA also owns and produces CS, the global stage for innovation in Las Vegas in January.

A large number of our members are partners in the Energy Star program and some of them are award-winning partners. As of 2015, more than half of the electricity savings in the Energy Star products program came from electronics.

Regarding energy efficiency policy, we advocate for approaches that are national, voluntary, market oriented, globally harmonized, flexible, collaborative, and friendly to innovation and economic growth.

Most recently our efforts have included groundbreaking industry-led voluntary agreements for energy efficiency in set-top boxes and small network equipment.

This is a great time to identify and pursue regulatory reform opportunities related to energy efficiency programs. Based on

881 our members' experience with the Energy Star program, we have six recommendations we'd like to make regarding the discussion 882 883 draft. 884 First, we support the balanced and bipartisan solution to 885 third party certification that is part of the discussion draft This solution maintains Energy Star third party 886 887 certification authority but allows electronics manufacturers 888 with a demonstrated track record of compliance to earn their way 889 out of the burdensome requirement. If there is noncompliance, 890 then the more draconian costly third party certification 891 requirements reapply. 892 It is important to keep in mind that the rigorous post-market 893 verification system that exists today would stay in place. 894 Second, regarding moving program leadership to DOE, we know 895 our members' experience with EPA and Energy Star has been collaborative in some categories and less so in others. 896 897 If program leadership were to move to DOE, which is used 898 to traditional regulatory rulemakings, we would need assurances 899 that DOE would work collaboratively in partnership with industry 900 in the voluntary Energy Star program. 901 Third, regarding application of the APA to Energy Star, our 902

view is that some changes are needed to ensure Energy Star program transparency and accountability.

Something elective and less restrictive than full-blown application of the APA may be best since we want to avoid -- since

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we want to avoid encumbering the program and undermining its ability to keep pace with the tech industry.

But APA could apply in some measure to ensure due process, transparency, and rational decision making in the administration of the program and the development of product specifications.

Increasing Energy Star program transparency and accountability also could include a review of program decisions by the Office of Management and Budget.

Our fourth recommendation concerns the provision about application of Energy Star to products of various sizes and capabilities. A few years ago, EPA decided it could impose a cutoff based on product size for participation in the program. We think Energy Star's specification should be scalable, giving models across the board no matter size and performance something realistic to shoot for and giving consumers an Energy Star option across the board as well.

Our last two points concern topics not addressed in the discussion draft but relevant to the Energy Star program and its administration. At times over the years the EPA has attempted to broaden the scope of Energy Star to cover non-energy factors such as greenhouse gas emissions of manufacturing processes and supply chains not related to the energy efficiency of the product itself. This Energy Star mission creep has appeared in past EPA proposals for new Energy Star specifications for computers, displays, and televisions.

931 We think Energy Star should stay focused on energy 932 efficiency. Our final point concerns standard test procedures 933 on which Energy Star and other programs depend. 934 DOE and EPA have hired consultants to develop test procedures 935 for measuring the power consumption of products being considered for Energy Star specifications and, if applicable, DOE standards. 936 937 This use of consultants is not only costly but also less 938 transparent than the open private sector's consensus standards 939 development process. We think Energy Star program 940 administrators should rely on these existing and less costly 941 opportunities already developed by the private sector. 942 In conclusion, I would reiterate that this committee's focus 943 on Energy Star reform and improvement opportunities is important 944 and necessary. 945 Thank you for the opportunity to contribute our industry's views and ideas and we look forward to further engagement with 946 947 the committee. 948 [The prepared statement of Mr. Johnson follows:] 949 950 \*\*\*\*\*\*INSERT 8\*\*\*\*\*\*

951 Mr. Olson. Thank you, Mr. Johnson, and I thank all of you for your testimony, and now the fun begins. 952 We'll move into member question and answers, five minutes 953 954 per member. I will begin by recognizing myself for five minutes, 955 and my first question is for you, Mr. Johnson. 956 One of the provisions this bill changes is third party 957 verification rules in Energy Star. It creates exemptions for 958 electronics manufacturers that are in good standing with the 959 program. 960 Can you go to some detail on why this is important and how 961 we can make sure companies don't abuse this? 962 There are three thoughts along this line that Mr. Johnson. 963 One is why just electronics, as was mentioned earlier, 964 and the Energy Star program covers something like 60 different 965 product categories across various industry sectors. 966 We are rather unique in the sense that we have extremely 967 competitive time to market pressures in this industry, product 968 life cycles that may only be a few months long, and to take the 969 time and the cost at the pre-market stage to test products is 970 a burden -- a particular burden in the case of our sector. 971 The second point I'd like to make is the track record of 972 industry performance under Energy Star. Our industry has an excellent track record of compliance in the program. 973 974 EPA acknowledged that several years ago when they imposed 975 third party certification on everybody in order to tackle discrete 976 problems that could have been tackled in a discrete way. the blanket went over everybody and we were covered as well and 977 978 have been ever since. 979 I think a tailored approach would have been better, but what 980 we are talking about here is a balanced approach to let the good actors earn their way out of the burden and if they mess up then 981 982 they're back in for, as the language says, at least three years. 983 The third point I'd like to make is that verification --984 post-market verification stays in place and that's really 985 That's testing products off the store shelf to make 986 sure that they adhere to the requirements of the Energy Star 987 program. We don't touch that. 988 So I think that the tailored and balanced approach we are 989 looking for is in this discussion draft. It is also reflected 990 in the Senate and has been for the past couple Congresses. So 991 we are happy to see it here and we look forward to supporting 992 it as it advances. 993 Mr. Olson. And more fun for you, Mr. Johnson. I know that 994 one controversial issue is class action lawsuits in the Energy 995 Star program. 996 Can you give an example of how one of your members was 997 impacted by a class action lawsuit and whether you think that 998 lawsuit was appropriate? No names. Just one member.

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directed to another witness. This is a provision that we are

Sure.

Mr. Johnson.

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Actually, this question may be best

1001 not agnostic about in the sense of understanding what it's trying 1002 to accomplish and that it would cover actually all sectors in 1003 But this is not part of the draft -- discussion 1004 draft that we are particularly advocating. 1005 Other witnesses may have a different view. 1006 Mr. Olson. I was going to say, that witness is Mr. Drew. 1007 Any comments, sir, about how was one of your members impacted 1008 by a class action lawsuit and whether you think that was 1009 But just has this happened. And no names. 1010 suspect it has but an example of how this has gotten out of whack 1011 with class action lawsuits. 1012 I admit, I am not familiar that any of our members have been caught up in a class action lawsuit specific to Energy 1013 1014 Star at this point in time. 1015 Another question for -- well, the first Okay. Mr. Olson. 1016 one for Mr. McGuire. 1017 In your testimony about EPA and Energy Star, you mentioned the problem of mission creep and Mr. Johnson mentioned mission 1018 1019 creep and some examples are climate change and other sorts of 1020 focuses. 1021 Energy Star's primary purpose is to help consumers save money 1022 on energy bills by identifying those products that go above and 1023 beyond mandatory efficiency standards. Give some examples like 1024 Mr. Johnson did about climate change about mission creep happening

under Energy Star.

Any example of mission creep?

Mr. McGuire. There have been instances where the EPA has added performance requirements to the Energy Star specifications. In the case of dishwashers, they wanted to not only control the energy and the energy used to heat water but how the product would perform, and they have done that in the case of clothes driers too and have attempted to do that in other products. They also, in the case of clothes driers, wanted to include requirements for warranty terms.

So our view is that the law that underpins the appliance standards program itself requires that maximum energy is saved, its cost effect to the consumer, and the requirement does not jeopardize the product's functionality and performance. That's what is left up to the manufacturer dealing with the customers. They want to compete on performance and quality.

This is not an area for the government to be laying on top of the energy efficiency requirements. So we've experienced it firsthand since the program was moved to EPA.

Mr. Olson. Sorry, sir. I missed you at first. Any example of class action lawsuit for your members that's happened because of overreach of the Energy Star program?

Mr. McGuire. The Energy Star program has a very robust penalty system to it where partners can be eliminated from the program. They can be required to pay compensation to consumers if the energy efficiency requirement was incorrect, and this is

all put on the Energy Star website.

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It is very visible to consumers

It is very visible to consumers, to retailers. The penalty is fit to the -- to the infraction. Having a class action lawsuit on top of that is another layer of penalty that is totally unnecessary and is not going to make the company -- the partner, if you will -- change its behavior because it's already doing that with regard to the penalty requirements of the program. It is double jeopardy.

Mr. Olson. Thank you, sir. I am 50 seconds over so I recognize the ranking member of the subcommittee for five minutes and 50 seconds. Mr. Rush.

Mr. Rush. I want to thank you, Mr. Chairman.

Ms. Callahan, as stated previously the Energy Star program is one of the more popular and trusted programs that's out there and also is a voluntary program.

So this bill that we are considering is not only unnecessary but it would also turn a good program into a bad program and I oppose disrupting this program by moving it from EPA to DOE.

I am opposed to making this voluntary program to APA. I oppose undermining the integrity of the program by limiting accountability for manufacturers and I oppose revising the third party certification requirements that lead to fraud and abuse.

That said, Ms. Callahan, in your opinion, if this bill were to become law and these changes to Energy Star were to go into effect, how would this impact the integrity of the overall Energy

1076 Star program and how would it impact consumers' confidence in 1077 the program? 1078 Thank you for question, Mr. Rush. Ms. Callahan. 1079 I think our concern as an energy efficiency organization 1080 is if this discussion draft as it's currently crafted were written 1081 into law, that it would have very, very significant damaging 1082 consequences on the program and on consumers' ability to have 1083 confidence in that program. 1084 You mentioned several things that we are very concerned with. 1085 One is a wholesale movement of the program for EPA over to DOE. 1086 Some of my fellow witnesses have talked about this as well 1087 1088 as members that there's 25 years of history of brand management, 1089 of partnership relations, of IT and databases that have been built 1090 that won't be easily moved. And there is not appropriations at 1091 DOE to support that size of program. It is about \$42 million 1092 at EPA currently. There is not the expertise and the staff that is there to 1093 1094 do the brand management and the marketing and we are very concerned 1095 that the program, even for the period of time to dismantle an 1096 infrastructure and rebuild it over in another agency will take 1097 away from the focus on the program. 1098 So we are very, very concerned. With respect to 1099 certification, third party certification resulted from a GAO 1100 study that found that there were, you know, folks that were not

1101 self-certifying appropriately and were basically cheating the 1102 system. 1103 So there are very good reasons for putting in that third 1104 party certification. We are open to looking at ways to minimize 1105 burdens and costs on manufacturers but we have to protect the 1106 integrity of the program. If consumers cannot rely on that blue 1107 label to indicate that there are energy savings in that product 1108 as top of the market then we really lose what we have and what 1109 we've built -- have built over 25 years. 1110 Mr. Rush. Thank you. 1111 I want to move to Mr. Merritt. Mr. Merritt, Energy Star 1112 is a completely voluntary program but yet the legislation full force will apply the APA specification to the program. 1113 1114 impact would that have on the Energy Star program overall and 1115 on your industry specifically? 1116 Mr. Merritt. Thank you for the question, Mr. Rush. 1117 So as I mentioned in my testimony, the application of APA, 1118 we believe, would limit the ability of the program to be nimble 1119 and responsive to changes in technology and the market. 1120 Currently, the Energy Star program is able to make what we 1121 will refer to as tweaks and specification based on developments 1122 in the market without going through a long process of formal 1123 notification, comment period, posting, et cetera. 1124 We believe the current structure of the program allows the 1125 program to work effectively with partners and participating

vendors to revise these specifications.

We are -- we are concerned about making the process so long and burdensome that we are unable to keep up with the changes in the market and the technology.

Mr. Rush. Ms. Callahan, as you know, the president's FY 2018 budget zeroes out the Energy Star program. But a proposal put forward by the majority would enact major cuts to it.

Currently, the program is operating at \$42 million pursuant to the most recent continuing resolution. What level of funding do you think is appropriate for the Energy Star program to effectively operate at and what type of return will we see if Congress funded the program at its optimal level?

Ms. Callahan. Thank you again for the question, Mr. Rush.

As you mentioned, the current appropriations are about \$42 million over at EPA and DOE also contributes funding for some of specification and the technical work that they do to support EPA.

We believe that that funding is insufficient to continue the program and to look at including more products, more different ranges and sizes of products.

We've suggested in our testimony an authorization level and appropriation levels of up to \$75 million. Historic levels for the program have been \$50 million but that's historic, and there has been increase in funding for the 14 years that I have been at the Alliance to Save Energy.

1151 It has been, roughly, stable to falling and we believe that 1152 there have been increases, of course, in cost of living and 1153 programs going forward. 1154 So we believe that this program should grow and should have 1155 more funding than it does and current -- and have direction from 1156 the Congress for what those levels should be, which is not 1157 currently there. 1158 The other thing that I would -- I would add to that is on 1159 I think the EPA studies show that for every dollar 1160 invested there are about \$4.50 in energy savings that are 1161 realized, and as I mentioned in my oral statement, this little 1162 program that could at \$42 million a year has driven \$165 billion in private sector investment in new technology and innovation. 1163 1164 So I think dollars here are very well spent and it's penny 1165 wise and pound foolish to continue to decline the funding when 1166 really it should go the other way. 1167 Mr. Rush. I yield back, Mr. Chairman. 1168 Mr. Olson. Gentleman yields back. 1169 The chair now calls upon the pride of Ennis, Texas, the vice 1170 chairman of the full committee, Mr. Barton, for five minutes of 1171 questions. 1172 Thank you, Mr. Chairman. You're in fine form Mr. Barton. 1173 today. 1174 I appreciate this hearing and the witnesses being here. 1175 I want to make sure I am clear on this.

1176 Mr. McGuire, this is a voluntary program, right? Manufacturers don't have to participate if they don't want to. 1177 1178 Isn't that correct? 1179 Mr. McGuire. It is a voluntary program. However, over its 1180 21 years in existence for home appliances it has become in effect 1181 mandatory in the marketplace. Utility rebate programs 1182 specified, building code specified, federal procurement 1183 specifies it, and many retailers will not carry your products 1184 if you don't have Energy Star. 1185 So while it is voluntary, manufacturers have to have Energy 1186 Star products and what we are saying may be different from the 1187 rest is appliances began their Energy Star career at DOE. The very reason that the test procedures that allow manufacturers 1188 1189 to test a product to see how much energy it uses are changing 1190 all the time because of technology. 1191 And so those test procedures are needed to determine if you 1192 meet Energy Star requirements. When it went to EPA and they began 1193 experimenting with performance and warranty terms and other 1194 non-energy features, that's where disruption and confusion 1195 occurred. 1196 So Energy Star has been great for consumers. We just want 1197 it to be stable and provide certainty so that our companies can 1198 comply with it. 1199 Mr. Barton. All I really needed was a yes. 1200 [Laughter.]

1201	I got a lot more than I bargained for. Let me go to part
1202	two of the question. The reason I wanted to get on the record
1203	explicitly that it was voluntary is because I don't think you
1204	have to you need to have a voluntary program subject to class
1205	action lawsuits. Do you agree with that?
1206	Mr. McGuire. I do.
1207	Mr. Barton. Okay. That's a
1208	Mr. McGuire. That would be yes.
1209	Mr. Barton. That's a good answer. All right. And I will
1210	come back to you one more time. The draft discussion draft makes
1211	the Department of Energy the primary agency and it, to some extent,
1212	redefines the responsibilities of the Department of Energy and
1213	the Environmental Protection Agency.
1214	I happen to believe, and this will surprise my friends on
1215	the Democratic side, that we need a strong enforcement capability
1216	at EPA.
1217	But I think EPA should focus on enforcement and not on setting
1218	policy, and as you pointed out, EPA more and more has used the
1219	role under the current system to move into policy areas that they
1220	really don't have a, in my opinion, a legitimate reason to move
1221	into. Would you agree with that?
1222	Mr. McGuire. I would, Mr. Chairman.
1223	Mr. Barton. Good. So you're getting better at it.
1224	Mr. McGuire. I am coachable.
1225	Mr. Barton. Does anybody you know, if we if we were

1226 starting over and we had never had an Energy Star program and we created an Energy Star program, why would you not make the 1227 1228 Department of Energy the standard setter and EPA the enforcement 1229 oversight? Why wouldn't you do that? What's wrong with that? 1230 Mr. McGuire. Well, that's the way it did begin, and that 1231 made total sense because of the technical nature of the standards 1232 and the test procedures. And all the -- all the verification 1233 testing that's done for Energy Star today is overseen by DOE 1234 because of the complicated nature. 1235 We test -- we do the verification testing. So it made total 1236 sense to have it there at the beginning. It makes total sense 1237 to have it there now, for consumers and for manufacturers. 1238 I will go to Mr. Johnson for my last question. 1239 How long does it take to go through the system and get a product 1240 certified for Energy Star right now under the current system? 1241 Mr. Johnson. Thank you for the question. 1242 Our members report that it can take a few days or a couple 1243 But, again, for an industry whose product life cycles 1244 are relatively short and measured in months, that's a significant 1245 amount of time to be off the store shelf. 1246 Is there anybody that would state under the Mr. Barton. 1247 current system it takes an excessive amount of time to get 1248 certified? Anybody? 1249 So in terms -- in terms of actual submitting your product 1250 for review, once you do it, the Department of Energy and the EPA

1251 act expeditiously. Is that a fair statement? Not a fair 1252 statement? 1253 I think once -- if I may, I think once you Mr. Johnson. 1254 are certified there are, you know, steps after that take less 1255 time. But it is the time out of the product development cycle to 1256 1257 send your product to a third party to have it tested, information 1258 to be sent to another and back to EPA. 1259 It takes a while and, certainly, in contrast to 1260 self-certification, which, again, worked for us quite well for 1261 many years under Energy Star and in other regulatory arenas. 1262 It is a relative burden. 1263 Mr. Barton. Thank you, Mr. Chairman. 1264 Mr. Olson. Gentleman yields back. 1265 The chair now calls upon a gentleman who doesn't share Mr. 1266 Rush -- my admiration for the Houston Astros' victory, the man 1267 from California, home of the Los Angeles Dodgers, Mr. McNerney, 1268 for five minutes. 1269 Mr. McNerney. Okay. You're right, I don't. But we can 1270 move on from that, Mr. Chairman. 1271 I thank the witnesses and I thank the chairman this morning. 1272 Mr. Johnson, what determines an adequate track record for 1273 companies on the Energy Star program and who should determine 1274 this? 1275 When we talk about third party certification Mr. Johnson.

1276 improvement, I would stress that we are not talking about eviscerating the EPA's capability to have this. 1277 1278 I think it was important for EPA to recognize, and they did, 1279 when they instituted third party certification that we had an 1280 excellent track record and we've maintained that after third party 1281 certification as well. 1282 The problem we are trying to avoid is the burden that is 1283 too much for a company that wants to maybe put a product on the 1284 market that qualifies for Energy Star but doesn't want to take 1285 the time and cost involved with testing. 1286 So we've heard feedback from our manufacturer members who 1287 tell us that they may not want to pay the bill or take the time. They'll just meet the spec and get the product to market. 1288 1289 So we end up with the store shelf where you have Energy Star labelled products and products that meet the Energy Star spec 1290 1291 but don't have a label because they didn't want to take the time 1292 and I don't think that's very good for the program. 1293 And we would, you know, still support EPA oversight, 1294 obviously, and in the case of companies that, you know, violate 1295 and they would, of course, be subject to the requirements of third 1296 party certification once again. 1297 So I think, if anything, we have weighted this in this language toward penalty. But I think the track record speaks 1298 1299 for itself in this industry. 1300 We were not the problems that they were trying to address

1301 when they instituted this and we would sure welcome a good actor's 1302 opportunity to earn our way out. 1303 Mr. McNerney. Thank you. 1304 Ms. Callahan, the 2008 memorandum of understanding between 1305 the DOE and the EPA helped the program. Is there any room for 1306 improvement on that MOU? 1307 Ms. Callahan. I think that it's a good thing to go back 1308 and review the memorandum of understanding regularly and it's my understanding that EPA and DOE are in discussions now about 1309 1310 that MOU and changes that may be made. There's the law -- current 1311 law gives them the ability, just as it did to put in force that 1312 MOU in 2008 -- I think it was 2009, actually. 1313 They can rewrite that and change and move around elements 1314 of the program to make it most streamlined and most cost effective. 1315 So we are encouraging stakeholders, and this is in my testimony, 1316 to work with the agencies to seek improvements to the program. 1317 We are not convinced as the Alliance to Save Energy that 1318 1319 it takes a statutory change. We believe that the program can 1320 be improved and that the agencies are motivated to improve the 1321 So we would like to see it happen there first. 1322 Well, we don't have the agencies in front Mr. McNerney. 1323 But you're saying that there may be a new MOU in 1324 the works? 1325 Ms. Callahan. I didn't -- I said they are in discussions 1326 about ways to improve the program, sir. I wouldn't want to 1327 I have had no conversation to indicate that they are 1328 looking at and rewriting the MOU. 1329 Mr. McNerney. So how would you go about increasing the 1330 predictability in Energy Star specification settings, as you've 1331 suggested? 1332 Ms. Callahan. I think working with the stakeholders and 1333 with EPA and DOE to look at best practices and maybe regularizing 1334 time frames between product specifications in a way that makes 1335 sense. 1336 I think it's a bit tricky. As Doug Johnson has indicated, 1337 some of these products are changing so dramatically the technology 1338 in the marketplace. 1339 So I think we have to preserve the flexibility and that's 1340 working with the agencies and with the program administrators 1341 and putting in place some best practices and guidelines, to me, 1342 makes a lot more sense to keep that program flexible and nimble 1343 rather than trying to codify something into law. 1344 Mr. McNerney. Thank you. 1345 Mr. McGuire, you seem to be the only one that is favorable 1346 toward moving this back to the DOE. How would you address the 1347 concerns of the other panelists that that would be disruptive 1348 of a very successful program? 1349 Mr. McGuire. Well, I am also the only one representing an 1350 industry sector whose life at Energy Star began at DOE. All the 1351 other products started at EPA. 1352 So what I am saying is that there was disruption when our 1353 appliances were moved to EPA in 2009 -- and some of the examples 1354 I cited with that -- created diversions and inefficiencies. 1355 think they should be back at DOE where they can be tied more to the standards and test procedures work and make it more 1356 1357 predictable for our members and for the customers. 1358 And so this can be done administratively, as Kateri indicated, through a change to the memorandum of understanding. 1359 1360 We would support the memorandum being changed to bring home 1361 appliances back to DOE. We would all support --1362 Mr. McNerney. You're just saying bring the home appliances, 1363 not the whole program, back to the DOE? 1364 Mr. McGuire. We support -- I am speaking only for home 1365 We believe they should be back at DOE. appliances. 1366 speaking for the other products of the other industries. 1367 Mr. McNerney. Right. Mr. Chairman, I yield back. Mr. Olson. Gentleman's time has expired. 1368 1369 The chair now calls upon the gentleman from the land of Lincoln, Mr. Shimkus, for five minutes. 1370 1371 Mr. Shimkus. Thank you, Mr. Chairman. It is great to be I may be the fly in the ointment. 1372 with you all. 1373 I have always struggled with the Energy Star issue. 1374 of all, I think the budget is, I was told, \$50 million. 1375 been cut to \$41 million, and the president proposes zero.

1376	And Ms. Callahan, you think it should be \$75 million.
1377	Ms. Callahan. Up to.
1378	Mr. Shimkus. So then it's really really a fundamental
1379	debate about government and kind of government's role and
1380	manufacturing and consumer choices and education.
1381	So that's why I always struggle with it. Yeah, I understand
1382	that eventually consumers will get a lower cost but there's a
1383	lot of there's a lot of gaming of the system that I don't like.
1384	I don't like the fact and you can disagree a new
1385	building, homes building new homes today costs more because
1386	of these standards. Would anyone disagree with that?
1387	If you're going to purchase a new home, that cost of that
1388	home is more expensive based upon efficiency standards.
1389	Ms. Callahan. Can I respond to that?
1390	Mr. Shimkus. Yes, quickly. But I
1391	Ms. Callahan. Okay. Well, studies have shown that there
1392	is an incremental cost
1393	Mr. Shimkus. Correct.
1394	Ms. Callahan that in terms of the mortgage,
1395	reduction in the payment of the energy costs applied to
1396	Mr. Shimkus. Okay. That gets me to my other point.
1397	Then I don't like the ROI return on investment of 20 or
1398	30 years from the supposed energy savings that really makes that
1399	initial purchase somewhat affordable.
1400	That's what will be the debate. How much energy do you

1401 save -- how much money do you save. So you're willing to take 1402 the initial upfront cost. And then my problem is what's 1403 government doing -- why is government involved with this to begin 1404 with. Why isn't it buyers and manufacturers? 1405 So has anyone heard of the -- anyone heard of the National 1406 Institute for Automotive Service Excellence? Anyone know what 1407 that is? 1408 All right. So ASE -- when you see ads, when you go to get 1409 your car repaired, you want to go to an ASE-certified mechanic 1410 -- or at least that's what this institute says -- because what? 1411 They're trained. Now, the ASE is short for the National Institute for 1412 1413 Automotive Service Excellence. Since 1972, our independent 1414 nonprofit organization has worked to improve the quality of 1415 vehicle repair and service by testing and certifying automotive 1416 professionals. 1417 Why does government have to do energy? Why can't we have a National Institute for Energy Efficiency, funded by you all, 1418 1419 to certify and to advertise? We'll even give you the label if 1420 you want. 1421 Why -- why is it government's role to do this? Anyone want 1422 to answer that question? Mr. McGuire. 1423 Mr. McGuire. Well, our members probably agree with you 1424 philosophically but we have gone through decades of energy 1425 efficiency policy at the national level that has resulted in

significant energy savings.

The dilemma is that if we were to wipe that federal program away, including Energy Star, you would have a patchwork of regulations throughout the country which we experienced in the 1980s. So --

Mr. Shimkus. So let me just -- - getting into my -- - so, like, California may continue to go a certain route. Not picking on my Californians. They're -- I mean, they're very all into this, right?

And because there is such a huge market they may drive the rest of the country to move in that direction based upon the state standards, where if another state may not be.

The other -- the other issue I have is when the median income of your district is \$47,000 and they want to buy a home appliance and that home appliance is now disproportionately increased for two things -- one is the efficiency standards, the other one is what Mr. Johnson was talking about, I think, and this is that DOE/EPA debate is if you start putting other new concerns in the standardization and your testing, you're just going to increase the costs of the goods.

So a short story. Many people know I own a townhouse. I have renters, and I had to get a new washer. I bought the cheapest washer I could buy and that's what we are using because I wasn't willing to pay -- and I paid probably \$2,400 less than if I would have bought the top of the line energy super efficient

1451 save-the-world piece of equipment. 1452 So I am worried about the people who can't afford these 1453 government standards, which I don't think are needed. 1454 And I yield back. 1455 Gentleman's time is expired. The chair now Mr. Olson. 1456 calls upon a gentleman from California who is not happy again 1457 that my Astros won the World Series over his Dodgers, Mr. Peters, has five minutes. 1458 1459 Mr. Peters. First of all, that is a total misread. 1460 cannot call a San Diegan a Dodger fan without their permission. 1461 We are -- I think you've -- I think you've misread this one, 1462 Mr. Chairman, and this is -- this is something on which we should 1463 be able to agree on actually. 1464 Mr. Olson. I stand corrected. 1465 I actually -- to respond to Mr. Shimkus, I 1466 actually think this is about the least intrusive way for 1467 government to promote energy efficiency by sort of setting the 1468 table for consumers to have the information that they need to 1469 make a decision about whether they want to invest in energy 1470 efficiency. 1471 And Mr. Shimkus decided in his own -- nobody required him 1472 to buy a fancy washer machine. But you had the information to 1473 make that choice yourself. 1474 I think it's very -- actually very valuable and nonintrusive.

So my question goes to that, though, which is about the

1476 certification. 1477 And Mr. Johnson, I am -- I got to read over your testimony 1478 and you said that in 2011 they switched from this -- to this 1479 self-certification. We don't have the agency here. 1480 Can you tell me if, if they were sitting here, why they would 1481 explain that they did that in 2011, to switch away from -- switch 1482 toward -- away from self-certification? 1483 Mr. Johnson. Sure. As --1484 Mandated a third party certification regime Mr. Peters. 1485 for products. 1486 Right. As Kateri Callahan referenced Mr. Johnson. 1487 earlier, EPA around that time was dealing with a couple of 1488 challenges or issues with the program. 1489 One had to do with the database that was used at the time 1490 to administer the list of Energy Star qualified products and that 1491 database essentially was fooled by a third party audit that 1492 uploaded the famous gas-powered alarm clocks, right. So it was 1493 an egregious and well-publicized situation with the database on 1494 the administrative side of the program. 1495 The other challenge, as I understand, had to do with a product 1496 -- had to do with a product category outside of our industry in 1497 the refrigerator category. Perhaps Mr. McGuire can shed further 1498 light than I can.

product outside of our industry. The response by EPA was very

But in any case, it was a discrete issue in a category of

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1501 public and very broad and the blanket of third party certification went over everybody even though at the time in their press release 1502 1503 EPA acknowledged that electronics had this 100 percent track 1504 record of compliance. 1505 Let me ask you, though, about -- so what would Mr. Peters. 1506 you do in the -- in the case of fraud? So let's just say that 1507 there's no -- that self-certification, someone pats themselves 1508 on the back for meeting a spec that they don't in fact meet. So I think the penalties should be there. 1509 Mr. Johnson. 1510 What would be -- what would be the penalty? 1511 In the language in the discussion draft or Mr. Johnson. 1512 In your -- in your mind, what would be the right 1513 Mr. Peters. 1514 thing? 1515 Well, I think we favor the approach that's Mr. Johnson. 1516 in this discussion draft, which on one hand allows the good actors 1517 to earn their way out but if there's a screw up I think in at least two instances then they are back under third party 1518 1519 certification for at least three years. So I think --1520 Mr. Peters. So there's no penalty to them for all the 1521 products that they sold potentially fraudulently? 1522 words, just next time you have to have a certification -- is that 1523 the way you'd advocate it? 1524 Mr. Johnson. Well, in terms of allowing focus on the --1525 on the new market entrants or the bad actors, I think that's really 1526 But for the good actors who've had that demonstrated 1527 track record of compliance, allow them to earn their way out. 1528 1529 I think EPA will or DOE would maintain the oversight of the 1530 program and essentially kick the parties out that would violate. 1531 I think there's also the consumer response as well and there 1532 are a lot of publications and other parties that watch this space 1533 and please note that the manufacturers have equity in this brand 1534 It is a partnership, fundamentally. 1535 Mr. Peters. I am very sympathetic, actually, particularly 1536 in your industry where things turn over so fast. My concern is 1537 that without the certification, and I am not trying to answer the question -- I am trying to ask it -- without certification, 1538 1539 as we go forward with this draft, how can we be confident that 1540 the standards will actually have been met? And I quess that's 1541 what I'd look at, too. 1542 For myself, I also don't understand why this is not an Energy 1543 Department program. It does seem to me where that -- that is 1544 where the expertise relies. 1545 I don't have an objection to that part of the bill. I am 1546 not sure why EPA is the better one to set standards than the 1547 Department of Energy. 1548 But I am -- I just -- with the limited amount of time I have 1549 I just express the concern I have about compliance and not that 1550 I am an advocate for litigation but if you left -- you left the 1551 third party certification out there why you wouldn't want to have 1552 some sort of hammer, I don't know. Do you want to respond to 1553 that? 1554 Mr. Johnson. Yes, sir. The other note I wanted to make 1555 was with respect to marketplace verification postmark. When the 1556 products are on the store shelves, labelled as Energy Star, very 1557 important to keep that going and this -- the solution to third 1558 party certification, which is a premarket exercise, is distinct 1559 and separate from post-market verification. So that would be 1560 the check -- the random testing of products on store shelves. 1561 Mr. Peters. And I think there would have to be some sort 1562 of penalty -- penalties in place for actual fraud. 1563 Ms. Callahan. There are penalties. I mean, the EPA --1564 Mr. Peters. I am -- I am out of my time, ma'am. So but 1565 I am sure maybe the -- someone else can ask you. Thank you. 1566 I yield back. 1567 Mr. Olson. Gentleman yields back. 1568 The chair now calls upon the author of the Energy Star Reform 1569 Act of 2017, Mr. Latta from Ohio, for five minutes. 1570 Mr. Latta. Thank you, Mr. Chairman, and again, thanks to 1571 our panelists. I think it's really good discussion that we're 1572 having and that's why we are here today to talk about this discussion draft. 1573 1574 And Mr. Drew, if I could just start with you. You know, 1575 I think that everyone here believes that the Energy Star program is something that needs to be preserved.

But the question is is how can we improve upon it. And so my question to you was what improvements would you see or want to do to Energy Star to make it a better program for the consumer across this country?

Mr. Drew. Thank you, sir.

In general, the products that are covered by AHRI are all highly regulated. They're certified to not only performance standards. They're also certified to numerous safety standards just due to the nature of the piece of equipment that we are manufacturing and then having installed in people's homes.

The Energy Star program as it stands we believe is a useful tool for educating consumers ago but products that they don't buy very often during their tenure as even homeowners or even if they're renters or building owners.

We find that the processes that we have in place to report the status of these products to Energy Star works extremely well at this point in time. Not burdening them further with any additional requirements for reporting, we believe, would be beneficial.

The energy savings that we provide through our products from a high efficiency perspective, as stated earlier, is a consumer choice. We believe it provides real value to the consumer.

The fact that numerous third party organizations, not necessarily government-affiliated are providing incentives to

1601 purchase these products we also view as a significant benefit 1602 to our industry as well as the validation that moving towards 1603 higher efficiency equipment and achieving some reasonable return 1604 on that investment is a positive things. 1605 Regarding this discussion, again, we believe strongly that not moving it away from the EPA is the appropriate thing to do. 1606 1607 It has been in EPA for a number of years -- works very well. 1608 1609 We deal with other issues at DOE. We like the separation 1610 between EPA and DOE as it pertains to this particular program. 1611 Mr. Latta. Thank you. 1612 Mr. Johnson, I saw in your testimony some of the manufacturers have said that EPA have made it more difficult for 1613 1614 the larger versions of some of their products for qualifying for 1615 One of the examples that you cite in your testimony 1616 is wide screen televisions. 1617 Can you explain how EPA is making it, pardon me, difficult 1618 for the larger versions to qualify for Energy Star and carry the 1619 Energy Star label? 1620 Mr. Johnson. Sure. From the EPA's perspective, I think 1621 they were concerned about a program all about energy efficiency 1622 applying to large products that would use more energy than small 1623 products. 1624 But our feeling was that if you're going to put a bogey out 1625 there -- if you're going to put a specification out there for

1626 the market to shoot for, don't you want manufacturers up and down 1627 the product line, no matter the size of the product that consumers 1628 want, to strive for that specification? 1629 So yes, this artificial cap or cut off for televisions in 1630 an earlier television spec came up. Essentially -- I forget the 1631 exact numbers but it was something like, say, a 50-inch TV. 1632 TVs above that would have to still meet that 50-inch TV spec even 1633 if they were 70 inches. 1634 So it was rather unachievable because, you know, the bigger 1635 the product the more energy. But there should still have been 1636 a scalable specification for those larger TVs to shoot for. 1637 And, again, consumers demand what they demand. We love 1638 Energy Star. We think it should provide a scalable spec up and 1639 down the product line. 1640 Thank you. Mr. Latta. 1641 Mr. McGuire, I'd like to go back and revisit the warranty 1642 language and its importance. Can you expand on that, on that 1643 warranty language and why it's so important? 1644 Mr. McGuire. Warranty language in the draft bill? 1645 Mr. Latta. Right. 1646 Mr. McGuire. Yes, sir. 1647 Well, we think it's a great provision which would take 1648 manufacturers, Energy Star partners out of double jeopardy. 1649 has been said already here today, when partners are disqualified 1650 for a particular product, have a rating that doesn't qualify,

1651 there are significant penalties that they pay in terms of being pulled out of the program for a period of time, restitution to 1652 1653 consumers for utility costs that should have been avoided. 1654 This is all made very, very public and that's why these 1655 partners take it very, very seriously. To be exposed to a class 1656 action litigation on top of that, just additional punitive damages 1657 to the company really doesn't do anything as far as the behavior 1658 of the company. 1659 It is simply a double jeopardy and it can actually 1660 disincentive companies to want to participate in the Energy Star 1661 program. So we think -- we think the penalty portion of the 1662 program of enforcement makes sense. There's no need to lop on 1663 top of that. 1664 Okay. Thank you very much and my time has Mr. Latta. 1665 expired and I yield back. 1666 Mr. Olson. Gentleman's time has expired. 1667 The chair now calls upon the biggest fan of the Houston Astros 1668 -- we are the world champions -- except for me in Congress, Mr. 1669 Green from Houston, Texas, for five minutes. 1670 Mr. Green. Thank you, Mr. Chairman -- you and ranking member 1671 for having this hearing. For more than 20 years, Energy Star 1672 program has formed a foundation for energy savings and assistance 1673 for Americans of all economic statuses. 1674 Energy Star program has resulted in millions of dollars of 1675 kilowatts saved through the highly efficient appliance

manufacturing.

Unlike my good friend from Illinois, I think the Energy
Star program is probably one of the best programs that we have.

Over the years, we have realized in this committee that energy efficiency is really an important issue and to have a regulation like we have that's a self-regulation we just want the manufacturers to be accurate in what they say the energy will be used.

And the consumers pick it -- pick it up. I think it should be if not a goal of our -- the national government to give that information to folks but also use that energy efficiency so we may not have to build another electricity-generating plant.

So because I know my colleague from Illinois -- maybe it's because even in Texas our energy prices are fairly low right now.

But I would probably not go by the lowest price because I look at that and see how much I can save over the life of this refrigerator, for this washer and drier or whatever.

But it is a voluntary program. That's why I think this is a good example of it, and transferring it to the Department of Energy I think is reasonable because it fits in with what the Department of Energy ought to be doing. And EPA is a regulatory agency but they should be regulating my dishwater or whatever.

The third party certification for Energy Star programs is initiated after that GAO report and I think that's such a greater improvement in the program. I'd like to believe companies do

the right thing but -- in compliance in this space but it's always been -- not always been the case.

My first question to the entire panel, how did we strike a balance when it comes to self-certification in the consumer electronics space where we don't inhibit innovation under the Energy Star program but also make sure the benchmarks that are required are being met?

I know that's a tough one because how do you balance it?

Does any of the panel have -- let me start with you, Mr. McGuire.

Mr. McGuire. Well, I won't speak for consumer electronics but I will -- I will simply say that for -- to meet a DOE energy efficiency standard -- the mandatory standard, which is the base and Energy Star is above that -- manufacturers have to self-certify to DOE in a very prescribed testing method that they have to provide all the data to DOE to prove that they're going to -- there's a reasonable chance they will be in compliance and then DOE does verification surveillance testing on top of that. So self-certification, government verification testing after market.

For Energy Star, it's third party testing up front and verification. So if -- one way you can make the program more efficient would be to tie it more in with DOE for home appliances so that the certification to meet the standard and to meet Energy Star was the same process and then you'd have third party verification. That would be one way to do it.

1726 Any other suggestions? Mr. Green. 1727 Ms. Callahan. I guess what I would say to that is that there 1728 has to be a balance. You mentioned yourself you need consumer 1729 They need to have confidence in this. So third 1730 party certification was put in place by EPA in response to 1731 manufacturers not being in compliance. 1732 I think what's really important here are the penalties that 1733 accrue that Joe McGuire indicated earlier. So EPA can delist 1734 products and they can require companies to make restitution to 1735 consumers who didn't realize the energy savings that were promised 1736 to then. 1737 So I think as the committee looks at it, making sure that 1738 those protections remain while we lower cost of compliance for 1739 manufacturers is really the trick and the balance that needs to be made there. But we need that accurate certification because 1740 1741 consumers need to be able to count on the energy savings that 1742 they assume come with that Energy Star label. 1743 Anyone else? Mr. Green. 1744 Mr. Johnson. Yes, sir. 1745 We agree with the idea of balance but balance is actually 1746 reflected in this provision that's in this -- this discussion draft concerning third party certification. 1747 1748 We think it's a great solution. Again, EPA retains the third 1749 party certification authority, or DOE, should it move. But the 1750 program administrators retain that authority. We are just

1751 talking about balancing a solution here, essentially, targeting 1752 resources where there -- they should be targeted, to new market 1753 entrants or bad actors. 1754 But if a good actor has demonstrated compliance for a period 1755 of time, why not let that good actor earn its way out? And, again, penalize that good actor should that good actor screw up a couple 1756 1757 of times -- they're back in. 1758 So I think that's the kind of balance we need here and especially in the era of limited resources or perhaps smaller 1759 1760 budgets. Let's hone in on what the problems are. 1761 recognize where the problems are not. 1762 Thank you, Mr. Chairman. I know I am out of Mr. Green. 1763 time. 1764 Mr. Olson. My friend's time has expired. 1765 The chair now calls upon the gentleman from the Magnolia 1766 State, Mr. Harper, for five minutes. 1767 Mr. Harper. Thank you so much, Mr. Chairman, and thanks 1768 to each of you for being here and giving us your insight and 1769 assistance as we look at this discussion draft. And Mr. Johnson, I have got a few questions and things I 1770 1771 want to cover with you, if I can. The discussion draft contains provisions providing for an exemption from the third party 1772 certification requirements for electronic manufacturers in good 1773 1774 standing with the Energy Star program.

Can you give us just a -- I know we touched on it but give

us a short background on why these third party certification requirements came into being and why you may think they have maybe gone too far.

Mr. Johnson. Sure. They came into being six or so years ago -- six or seven years ago in response to discrete problems in the Energy Star program outside of our sector. One set of problems related to the way the program was being administered in the database.

There was an opportunity certainly at that time to have a targeted approach to dealing with those problems but the easiest approach, the quickest way out was to apply third party certification -- premarket third party certification to everybody in the program. So we've lived under that regime since that time. All we are talking about here is a balanced way to earn your way out of that burden and I think that's the right way to go.

It is also interesting to note that at the time EPA was proposing third party certification for Energy Star the European Commission, a major partner in the program over in Europe, was like minded with industry in the United States in saying we don't think this third party certification is necessary for electronics, and the European commissioner were partners in a couple of the electronics categories. So it was a strange situation for European regulators and industry in the U.S. to be allied but we both recognized that maybe a more tailored approach would have been better at that time.

1801 And give me a little insight. Why is it or 1802 what is it about the electronics products and electronics industry 1803 that makes that third party certification troublesome or more 1804 difficult? 1805 So what members have told us that there are Mr. Johnson. 1806

a couple of reasons why it's relative burden for them. First, it takes some time out of the product development cycle.

It takes a few days or maybe a couple of weeks for testing and paperwork to clear, and for an industry such as ours, again, with products that have relatively short product life cycles, maybe they're on the market for only a number of months. Two weeks is two weeks of sales, right? So we are an industry in the tech industry that's used to third -- used to self-certification in various regulatory realms including electromagnetic compatibility, FCC requirements and so forth.

So that's what we were used to. That's what we had in Energy Star, and with self-certification we had an excellent track record.

So the time to market penalty that comes with taking something out of the product development cycle for a period is The cost is there, too, and I suppose for big companies the cost isn't such a big deal unless you have a big product line Then it really adds up. under the Energy Star program. smaller company, a startup that want to be Energy Star compliant, shouldn't we make it easier for that startup to be in the program?

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Mr. Harper. And, you know, sometimes critics of the
provision say that sometimes could allow manufacturers to perhaps
cheat and to produce products that had the Energy Star label on
them that maybe don't meet the Energy Star requirements or
standards. How do you respond to somebody making that assertion
or allegation?

Mr. Johnson. Well, I think for problem actors there should

Mr. Johnson. Well, I think for problem actors there should be penalties, certainly removal from the program, removal from the database.

Penalization through this provision and this discussion draft that you would now then be back under third party certification for at least three years, that's actually weighted toward the more onerous side, I would say.

But there's another angle to this, too. If the burdens to participate in the Energy Star program are too great, you could actually have companies manufacturing products that meet the spec that don't carry the label -- just they didn't want to trouble with it. They get it to the store shelf. That was a point I made earlier.

But essentially how are we supporting the Energy Star brand if the store shelf is full of products that meet the spec but some carry the label, some don't? I don't think that's good for the brand strength.

Mr. Harper. Is it correct that the proposed exemption only applies to the initial certification testing and that the ongoing

1851 verification testing of compliance with the Energy Star is not 1852 effective? 1853 That's absolutely the case and a very good Mr. Johnson. 1854 point as well. We are not changing post-market verification. 1855 That's really important. Get out there, test the products on 1856 the shelves. 1857 Our members do that to each other. But there's also 1858 organized ways of doing that now today under DOE and EPA and that 1859 should continue. It is not touched by this proposal. 1860 Mr. Harper. Great. Thank you very much, Mr. Johnson. 1861 With that, I yield back, Mr. Chairman. 1862 Mr. Olson. Gentleman yields back. 1863 The chair now calls upon the gentlelady from Florida, Ms. 1864 Castor. 1865 You almost did it again. Ms. Castor. 1866 Almost caught it -- caught myself. Mr. Olson. 1867 Ms. Castor. There is one female here on the committee. 1868 It is not really a very good reflection of the country or even the Congress to have only one female and not many minorities. 1869 So I take this responsibility seriously to represent. 1870 1871 And what I want to say is the Energy Star program has been 1872 a real success story for Americans and American families and Since its inception in the 1990s, it has saved 1873 1874 consumer substantial moneys. It has helped us conserve energy, 1875 which is important at a time where we want to control carbon

pollution and other greenhouse gases.

I thought Mr. Peters was right on when he said this is probably one of the least intrusive ways we can help put money back into the pockets of consumers and businesses, because after all it's voluntary.

And to answer Mr. Shimkus' concern over the return on investment, it -- the return on investment for Energy Star has been impressive. Since its inception, Energy Star has cumulatively saved \$2.5 billion in energy costs. In 2015, homeowners saved \$360 million in energy costs, approximately 30 percent of their energy bill.

Since 1995, 1.7 Energy Star homes have been constructed and in 2016 approximately 92,000 Energy Star-certified homes were constructed in the U.S. America is a leader here, globally.

The Energy Star program is internationally recognized as a proven standard for energy efficiency. A lot of the other countries are catching up but America has been the leader and we need to continue to be the leader.

But my takeaway today from the expert testimony is just kind of what was stated at the beginning. If it's not broken, why fix it? With all of the other pressing issues here before the Congress this is one that I think, based upon the testimony when you look at the track record, the savings for consumers, why fix it?

But we do have to be on quard because the Trump administration

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1901 did propose a total elimination of Energy Star in its last budget. 1902 I strongly oppose that. This has been a vital lifeline for cost 1903 savings for consumers and helping us conserve energy. 1904 So I want to make sure all of the witnesses are on record 1905 I'd like all of you just to answer yes or no. on that today. 1906 Do you oppose the -- support or oppose -- you can say, I support or oppose -- the Trump administration's proposal to totally 1907 1908 eliminate Energy Star. 1909 Mr. McGuire. Oppose. 1910 Ms. Callahan. Strongly oppose. 1911 Mr. Merritt. Oppose. 1912 Mr. Drew. Oppose. So you would oppose elimination as well? 1913 Ms. Castor. 1914 I think -- and I hear what you all are saying about the shift 1915 Most here are opposed to that as well. I took Mr. 1916 Merritt's comments very seriously that they lack experience at 1917 the DOE to do this. I wonder, there also are going to be some 1918 significant costs if the Congress were to make this move. 1919 Ms. Callahan, do you know what it would cost to shift the 1920 program entirely from EPA to DOE? 1921 I do not know what that would cost. Ms. Callahan. 1922 what the budget at EPA is now. It is \$42 million. I know that 1923 the entire budget at the EERE office, which is probably where 1924 it would land, is about \$2 billion.

There has been -- the president proposed almost an 80 percent

1926 cut to that budget and the House has recommended about a 40 percent 1927 cut to energy efficiency programs over there. 1928 So we don't see where the money comes from to support that 1929 cost and that change. 1930 Mr. Merritt, do you have any information on Ms. Castor. 1931 what you think it would cost to shift DOE entirely? 1932 I do not, but I would support Ms. Callahan's 1933 comments. 1934 Does anyone else want to comment on the Ms. Castor. 1935 potential cost of shifting and the loss of professional expertise 1936 that's currently at EPA? Mr. McGuire. We don't think the cost to the federal 1937 1938 government would be any more if the program for appliances were 1939 at DOE than EPA. I agree with the adage if it ain't broke don't fix it. 1940 1941 I think it is broke when the appliance portion went over 1942 to EPA and there have been inefficiencies there. So I would make 1943 the argument that if they were shifted back to DOE there would 1944 be more efficiencies and less cost for running the appliance 1945 portion of Energy Star program. 1946 We want the program to be funded. 1947 Do you have any hard data on that? Any studies? Ms. Castor. 1948 Mr. McGuire. I don't have hard data. I don't think --1949 Ms. Castor. I think it's an open question right now and 1950 -- because you would -- you would clearly incur significant costs

including hiring and training of new staffers, standing up new online data systems comparable to those at EPA to collect certification data, allow building owners -- that allows building owners to track their energy waste and waste consumption. It is not as simple as just snapping your fingers, especially in this budget arena where -- and I think Ms. Callahan's comments are very well taken. The proposed decimation of the EERE budget at DOE and then you're going to increase costs by the shift and then probably put all of Energy Star at risk when DOE subsumes it all. I would be very concerned for consumers and our ability to put money back into their pocket.

I yield back the balance of my time. Thank you.

Mr. Olson. The gentlelady yields back and, ma'am, if you're the only member of this committee that's female we are proud of that because you are the MVP. I see you chase down a ball in center field like George Springer from Astros. He's an MVP. You're an MVP.

The chair now calls upon the member from West Virginia.

Mr. McKinley. Thank you, Mr. Chairman.

Ms. Callahan, it's good to have you here. I have enjoyed working with you over the years I have been here in Congress. It is good to be able to continue a discussion on energy efficiency and I particularly appreciated the work over the last seven years with you and also Peter Welch. What a great champion of that and it's been good -- I think has been beneficial for

us to be able to team up.

Ms. Callahan. And we've appreciated your leadership tremendously.

Mr. McKinley. Thank you.

So one of -- one of the questions -- I guess I am having some concerns as well about the -- creating an exception under the verification. I am a strong advocate of IV&V -- independent verification and validation -- that we've used in NASA and elsewhere where we have someone else looking at it.

I am also familiar, having come from the construction industry on efficiency, of dealing with UL, the Underwriters Laboratory, and Factor Mutual -- FM.

Can any of you give me an indication, because they've been around for decades -- is there an exception to UL ratings or FM?

Can anyone share --

Mr. Johnson. I am being looked at so I will respond.

This is different than product safety. Energy efficiency is different than product safety and I would note that in product safety, of course, there is third party certification that's very important. But there's actually no post-market verification for product safety.

With Energy Star, we are talking today about an approach that includes premarket certification and post-market verification. It is relatively more burdensome than product safety.

2001 Should that be the case in all cases? I think we need that 2002 balance. 2003 Mr. McKinley. Maybe we are just picking nuances of this. 2004 But I am just curious. I am not sure that I am going to embrace 2005 the idea of an exception on this. I have come from an industry that we depend on it. 2006 2007 you see a UL rating you know it's good. You know it has been 2008 done independently, and the same thing with FM. 2009 So I -- maybe, McGuire, go back to you on some of your 2010 I don't -- what was broken that Ms. Castor made that 2011 remark? What was broken in 2009 that caused the administration 2012 back in 2009 to switch from DOE over to EPA? What was broken 2013 then that they were intending to fix? 2014 Mr. McGuire. Sir, I don't know the answer. I don't know 2015 what was broken. I would submit that nothing was broken and what 2016 happened was the program that oversaw -- oversees Energy Star 2017 for appliances at EPA today became diverted from the Energy 2018 efficiency mission and got into things like warranties and 2019 procurement rules and things -- and performance. 2020 So we'd like to fix it. We'd like to have it go back and 2021 be part of the whole appliance efficiency policy apparatus where 2022 you have the minimum standards and Energy Star above that and 2023 they can be coordinated as they used to be. 2024 Mr. McKinley. I just don't want anything to come in between 2025 the government or whatever and energy efficiency and Energy Star.

2026 We've made great strides with this and I am looking to see what's 2027 going to facilitate it the best and that's why I was trying to 2028 understand. 2029 Can any of the rest of you share with me what was broken 2030 in 2009 that caused us, caused the administration to switch it 2031 or to flip it? 2032 Thank you and I yield back my balance of my time. 2033 Mr. Olson. Gentleman yields back. 2034 The chair now calls upon the gentleman from Vermont, Mr. 2035 Welch, for five minutes. 2036 Thank you very much and thank you for this Mr. Welch. 2037 The witnesses have been tremendous. 2038 What I'd like to do is just lay out some of my concerns and 2039 then I have got questions for each of you. 2040 The question of moving the program from EPA to DOE, I am 2041 agnostic about things so -- what department does it, but I have 2042 -- the concerns I have are, number one, it's very disruptive to 2043 make a move. 2044 You've got established expertise in one place than the other. 2045 Second, there's a real funding question that is really active 2046 because of the policies of the Trump administration and that's 2047 without passing judgment on them. 2048 And then third, the continuity of this system is really 2049 So that's a concern I have. Will this on a practical important. 2050 level work, even if you think on a theoretical level it might?

2051 And I have got the APA standard issue is really about maintaining the flexibility and the agility of the current 2052 2053 If you get into the APA, you get lawyers involved, and 2054 it becomes a contested hearing. 2055 And what has been tremendous, I think, about Energy Star in general has been the voluntary nature of it and the cooperative 2056 2057 nature of it. 2058 And then third, the third party certification, we had that 2059 problem with LG when the voluntary part of it wasn't also 2060 consistent and honest, quite frankly. So how do you have 2061 confidence in the program if you're leaving it up to the applicants 2062 without review to make that decision? So those are the concerns I have in addition to the funding 2063 2064 issue that across the government with the new administration is 2065 all in doubt -- 25 percent cuts pretty much across the board. 2066 So those are -- that's where I am coming from. I think maybe 2067 we can work these out. But let me ask Mr. Drew, first of all. 2068 You've focused on the impacts of moving Energy Star to DOE. 2069 I know in the commercial building side of the program a number 2070 of home and commercial building organizations are supportive of 2071 EPA running Energy Star and do prefer the status quo. Can you 2072 elaborate on your experience with EPA's -- EPA's operation of these building programs? 2073 2074 We are referring specifically to that portfolio Mr. Drew. 2075 For commercial buildings when you're buying manager program.

2076 large equipment that consumes a significant amount of energy, 2077 the ability to go in and model the Portfolio Manager program, 2078 how the purchase of higher efficiency equipment, potentially 2079 Energy Star, is going to impact the overall energy usage and the 2080 potential cost savings for that building owner is significant 2081 for our members. 2082 Thank you. I don't have a lot of time. 2083 me ask you, Ms. Callahan, about your thoughts on the APA process 2084 as opposed to the current process. 2085 Ms. Callahan. I agree with you completely that it could 2086 add significant time and cost and complication. You're putting 2087 a formal process design for regulatory programs that have the 2088 force in law in place on a voluntary program and we think that 2089 that's very troubling. 2090 Do you have any changes that you would support in the process? 2091 2092 Ms. Callahan. We should support working with the Yes. 2093 committee, working with the agencies and the other stakeholders 2094 to look at ways that we could put in place more transparency and 2095 perhaps more discipline to the program. 2096 And so by dint of guidelines, best practices, policies to 2097 be -- there's a lot that we can do that's short of what I think 2098 is a really over step. 2099 Mr. Welch. Thank you. 2100 Mr. Merritt, let's go on this requiring APA procedures.

2101 Can you suggest some changes EPA has recently made to facilitate 2102 manufacturer input? 2103 Mr. Merritt. Yes, thank you. 2104 We've seen recent changes in the process to include more 2105 reliance on industry standard test procedures and standards as 2106 opposed to creating their own, which may not be as generally 2107 accepted. 2108 We've also seen some recent changes in terms of what I 2109 mentioned earlier, having multiple rounds of specification open 2110 for comment which allows manufacturers to be fully heard. 2111 I would support Ms. Callahan's comments that perhaps making 2112 that more consistent across the board to allow more transparency 2113 would be a good thing. I think we should do that. 2114 Mr. Welch. All right. Thank you. I have only -- I have got time for one more but that, I appreciate. 2115 2116 Mr. Johnson, the cost and the time line of third party 2117 certification is a burden. You think it slows product 2118 development. 2119 But I have heard the third party certification body states 2120 it only takes about two weeks to certify new product and \$3,500 2121 to do the necessary work. Is that accurate, in your view? 2122 Mr. Johnson. The cost and the time can certainly vary. 2123 But I think it sounds about right and I would stress that that 2124 two weeks is a big deal when your product is out on the market 2125 for only a few months.

2126 Okay. I thank all the witnesses. Mr. Welch. 2127 Mr. Chairman, I yield back and I think we've got a lot to 2128 work with here. 2129 Mr. Olson. You betcha. Gentleman yields back. 2130 The chair now calls upon the member from the Commonwealth 2131 of Virginia, Mr. Griffith, for five minutes. 2132 Mr. Griffith. I thank my friend very much and appreciate 2133 it. 2134 Mr. McGuire, I have heard you testify today that the 2135 Association of Home Appliance Manufacturers' position is to move 2136 Energy Star for home appliances from EPA to DOE. 2137 I have a constituent glass company that has had a very 2138 positive experience with the windows program at EPA. Do you see 2139 any challenges in keeping certain programs like the windows 2140 program at EPA while moving the home appliances program to DOE? 2141 Sir, my answers would be that for 13 of its Mr. McGuire. 2142 21 years of existence Energy Star program for home appliances 2143 -- home appliances were at DOE and not EPA. So I don't see any 2144 issues with appliances being shifted back to where they started 2145 from. Other product are not. 2146 EPA and DOE both have had responsibilities in the program 2147 and the important thing about appliances is that the efficiency 2148 levels and the testing is so integrally tied to the standards 2149 and test procedures.

The expertise at DOE is there to deal with that.

2150

So we may

be a unique case in terms of how our standards and Energy Star requirements are intertwined.

Mr. Griffith. I am going to go a little off -- off the subject matter but I am going to ask you some questions based on some communication I have gotten from a constituent who has spoken to me numerous times about this problem and it deals with our Energy Star program and that is is that she's not completely convinced that what we are doing is actually beneficial in the long term and she brings up her washing machine.

That is her issue. Anita of Tazewell County has asked me to ask these questions over the course of the last year or so because she believes that in order to get a higher efficiency rating that her washing machine -- her top loader machine was designed so that it didn't put as much water into the machine and she didn't feel like her clothes were getting as clean.

And so what happens when somebody doesn't feel like their clothes is getting as clean you figure out some way. I have heard stories of others who -- other people who have done more loads of wash in order to -- so they put less clothes into the machine.

In her case, she babysits the machine, as she told me, and she has a contraption hooked up with her garden hose and she adds additional water to the washing machine because the machine -- apparently if you interrupt the cycle at a certain point doesn't realize that you're putting more water in and it'll heat all the

2176 | water.

And it seems to me that maybe we ought to be looking at a total efficiency and not just the energy rating because if people are doing more loads of laundry or stopping the machine after it's gotten started and filled up to a certain point and adding additional water to the machine doesn't seem to be very efficient.

I should note that I do have a picture here -- probably can't get picked up on the camera -- of Anita with her device filling in the washing machine with additional water.

So what do you say to folks like Anita who say, wait a minute?

In fact, the heading on her email was, get the EPA out of my
laundry room -- it's destroying our consumer washing machines.

Mr. McGuire. Well, we take her concerns very seriously and, as I mentioned earlier, the law that governs how the standards are set says you have to balance energy efficiency with cost effectiveness and the performance of the product.

And so this problem can occur at both the standard level and Energy Star. At some point, there is a diminishing return on the energy savings and the performance of the product.

We saw that three years ago with dishwashers where the proposed standard level would not clean a load of dishes. And so to have Energy Star level above and beyond that made no sense.

That's why those decisions need to be made at DOE and be based on fact. So we want consumers to be happy with our products.

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2201 We want our products to work, and that requires that people who set standards and develop test procedures understand how these 2202 2203 products work and the laws of physics. 2204 Mr. Griffith. I appreciate it. 2205 Mr. Johnson, I think you touched on this a little bit in 2206 your -- in some of your testimony earlier too, not directly but 2207 close to it. Do you have something to add to that? 2208 Mr. Johnson. Only that our products are using zero amount 2209 of water today. 2210 [Laughter.] 2211 We are very efficient in the energy sense, of course, and I want to make sure it 2212 take great pride in this program. Are open minded if Congress should decide to move 2213 continues. 2214 this energy efficiency program to the Department of Energy. Wе 2215 will work hard to make sure it's successful. 2216 We do have questions. We have relationships. We are used to doing business with the EPA. But, again, these relationships 2217 2218 can be redeveloped. There's a lot of passion behind the program. 2219 We want to carry that wherever it goes. 2220 Mr. Griffith. I appreciate it and yield back. 2221 Mr. Olson. Gentleman yields back. 2222 The chair now calls upon the gentleman from the home of the 2223 Hawkeyes, Mr. Loebsack, for five minutes. 2224 Mr. Loebsack. Thank you, Mr. Chair, and they had a great 2225 victory over Ohio State last weekend, too.

2226 I didn't realize when I got elected to Congress that there 2227 would be some much levity at these hearings sometimes. 2228 you for your comment about water. I appreciate that. 2229 I do want to follow up with one of my previous colleague's 2230 questions, if I may, Mr. Johnson. I am not sure that you 2231 completely addressed Mr. McNerney's question about sort of track 2232 record -- what's a good track record. How do we define that, 2233 in your instance -- your case? 2234 Sure. A good track record of compliance in Mr. Johnson. 2235 my mind is certainly one where there's no egregious examples of 2236 failure -- of producing Energy Star-qualified products but not 2237 quite meeting the requirements. 2238 And I am not talking about paperwork violations. 2239 talking about egregious acts. 2240 So when I say 100 percent track record of compliance, I am 2241 taking those -- that characterization directly from EPA at the 2242 time it instituted third party certification for everybody. 2243 Mr. Loebsack. Right. Does anybody else want to comment 2244 on that particular issue? Your thought about that? Because 2245 that's -- that's part of what we are talking about here. 2246 you want to say something, Mr. Merritt? 2247 I would -- I would just add that we have seen Mr. Merritt. 2248 instances in our industry, in the lighting industry, of vendors 2249 claiming Energy Star compliance that did not have Energy Star 2250 compliant bulbs or products.

2251 So we consider the cost and timing of third party certification to be worth it in order to protect the brand. 2252 2253 Mr. Loebsack. To avoid fraud and abuse in the first 2254 instance, right? I have to say, I mean, I think the Energy Star 2255 program has saved consumers money. It has lowered greenhouse gas emissions, as was mentioned by Ms. Castor. 2256 I think it's been 2257 a great program. I have a lot of -- I have a lot of appliances 2258 that are Energy Star and they save us a lot of money every month. 2259 Part of the issue, of course, is the up front costs for some 2260 of these. 2261 But, you know, I think it's -- I think it's a great idea. 2262 And one of my colleagues already mentioned UL -- Underwriters 2263 It is a company that does third party 2264 certification. We can't forget that they're in some people's 2265 districts as well and UL is in my district. 2266 They've got a lab in Newton, Iowa, and they employ over a 2267 hundred folks, and I think that's something that we do need to 2268 take into account, you know, when we are making policy. 2269 Obviously, we are talking about energy savings. We are talking 2270 about making sure we are doing the right thing from a regulatory 2271 standpoint. 2272 But I think we do have to look at the bigger picture, too, 2273 when it comes to jobs. After all, that's a big part of what we 2274 are trying to do here in the Congress -- make sure that we create 2275 jobs, save jobs and do the right thing on -- as far as our

constituents are concerned and the country is concerned on that front, too.

So I did want to bring that up as well. I also want to agree with some of my colleagues that, you know, I guess to use the word agnostic that I think Mr. Welch used, that's how I am about sort of transferring this to the Department of Energy, so long as we can do the right thing, so long as we can make sure that we have compliance and that there isn't the fraud and abuse.

I think that's the most important thing and I do want to reiterate, you know, when we talk about the cost of regulations and the cost of government, moving from one agency to another there can be a lot of costs associated with that and I just want to make sure that we understand that before any decision gets made to move these obligations from one department to another. It is not simple. It may be theoretical but we have to thinking about it pragmatically as well.

Ms. Callahan, did you want to address also the issue of transparency and discipline? I know that Mr. Merritt did but would you like to add to that at all?

Ms. Callahan. Sure. Let me -- what I -- what I would like to say in front of that, though, is I was looking through my papers to see how many jobs are actually in your district that are related to energy efficiency. There are 2.2 million jobs in the U.S. that are within the energy efficiency arena. So I think you make a very good point there.

2301	With respect to transparency and certification, we want to
2302	make sure that there's a balance and that consumers are protected
2303	and that they can continue to trust in the label. If we can find
2304	ways to make the program less costly for compliance and relying
2305	on third party certifications on industry standards versus having
2306	EPA or DOE create their own, we want that.
2307	We want to take down the cost in the program. But it has
2308	to be balanced with making sure that we keep the integrity of
2309	that Energy Star label intact.
2310	Mr. Loebsack. Ultimately for the sake of consumers.
2311	Ms. Callahan. Right.
2312	Mr. Loebsack. That's the bottom line here.
2313	Ms. Callahan. Exactly.
2314	Mr. Loebsack. Well, thank you so much. I really appreciate
2315	the panel and thank you, Mr. Chair, and I yield back the balance
2316	of my time. Thank you.
2317	Mr. Olson. Gentleman yields back.
2318	The chair now calls upon the gentleman from Missouri, Mr.
2319	Long, for five minutes.
2320	Mr. Long. Thank you, Mr. Chairman. And Mr. Chairman, how
2321	are you feeling today?
2322	Mr. Olson. Very good. Thank you.
2323	Mr. Long. How are your math skills today?
2324	Mr. Olson. They're what they were when I walked in here.
2325	So I thought they were pretty good but you've got something for

2326 me. I have been working on a mathematical equation 2327 2328 Eleven minus one would be how much? 2329 I believe that is 10. Mr. Olson. I am sure you're talking 2330 about the World Series. 2331 That's what I -- that's what I have gotten Mr. Long. Ten. 2332 to and I was just trying to figure out how many more World Series championships the St. Louis Cardinals have won than the Houston 2333 2334 Astros. 2335 [Laughter.] 2336 You have now answered my question. Thank you. 2337 [Laughter.] 2338 I want to start down on the end with Mr. McGuire and I have 2339 a question for everyone. I just want to move down the row and 2340 get a quick response to my question. 2341 One of the goals of the voluntary Energy Star program it 2342 set out an energy policy after 2005 is to reduce pollution, which 2343 Like Johnny Morris Bass Pro Shops in the Seventh 2344 District of Missouri says, we all live downstream -- we all want 2345 to reduce pollution. 2346 Mr. McGuire, start with you and coming down the line. 2347 any of you tell me what effect or how it would hurt if to move 2348 from EPA back to DOE where this program was originally? 2349 there's been a lot of talk today about moving it and why they

moved it in 2009 and how hard it would be to move it back when

2351	the ones that are arguing to not move it back are the ones that
2352	moved it in 2009.
2353	But can you give me any reason why moving it to the Department
2354	of Energy for an Energy Star program would have any effect on
2355	pollution, good or bad, compared to EPA?
2356	Mr. McGuire. It would not impact it.
2357	Mr. Long. Okay.
2358	Ms. Callahan. I want to make sure that we are clear. Joe
2359	and the appliance manufacturers are looking at moving back the
2360	appliance portion. Energy Star program is much bigger and
2361	broader than that.
2362	We believe that it would do damage to move the entire program,
2363	which is what's in the discussions draft now, back over from EPA
2364	to the DOE program.
2365	Mr. Long. In what regard? What way?
2366	Ms. Callahan. Well, because there's 25 years of history,
2367	of databases, of partnership relation and management, brand
2368	management that are going on and people are relying on that program
2369	and on how it's being administered. And to pick that up and move
2370	it will have costs associated with it.
2371	Mr. Long. It was the 25 years administrated under right?
2372	
2373	Ms. Callahan. Pardon?
2374	Mr. Long. It was the 25 years you're talking about?
2375	Ms. Callahan. With the EPA. This has been a shared program

2376 since it was created --2377 Right. Mr. Long. 2378 Ms. Callahan. -- in 1992 and that -- a large portion of 2379 the program has been always over at the Energy -- at the 2380 Environmental Protection Agency. 2381 Right. Thank you. Mr. Long. 2382 Mr. Merritt. So as I mentioned during my testimony, our 2383 primary concern is continuing the viability and smooth operation 2384 of this program. 2385 We would be concerned that any change that would disrupt 2386 that operation and the implementation of the specifications of 2387 the marketplace could actually reduce its effectiveness, which would increase electrical consumption, which would affect 2388 2389 pollution, if you want to make that connection. From AHRI's perspective, our comments would echo 2390 2391 those of Mr. Merritt's and Ms. Callahan. We've successfully 2392 operated this program with in the EPA's structure for numerous 2393 years and the idea that if it was disruptive moving it from DOE 2394 to EPA initially, why wouldn't it be disruptive moving it -- just 2395 as disruptive moving it back if not more so at this point in time 2396 with much -- with a much larger program at stake? 2397 I don't have a view on the pollution impacts. Mr. Johnson. 2398 I tend to doubt it would have an impact. We are not agnostic 2399 about moving it to DOE. We understand the reasons why.

If Congress decides to do so we'll work hard to make sure

2401 it's successful. We are used to doing business at EPA. That's 2402 where our relationships are. That's not to say we can't recreate 2403 success over at DOE. 2404 Mr. -- excuse me, Mr. Johnson, the discussion 2405 draft and change of provision that would make the requirements 2406 of the Administrative Procedure Act apply to actions taken under 2407 Energy Star. 2408 The critics of this provision say it could damage the program 2409 by slowing it down. As the maker of products that need to get 2410 to the market quickly do you see this as a problem? 2411 Mr. Johnson. I see it as a potential problem. We certainly 2412 want to maintain program agility and flexibility. That's really 2413 important for the fast-moving consumer tech sector. 2414 But I think there are ways to do that while bringing on 2415 perhaps a few more checks and balances. Process aspects of the 2416 APA perhaps could be applied to the program. Third party 2417 oversight within the federal government such as a role for OMB is something to consider as well. 2418 2419 So on this provision we'd welcome working with the committee 2420 to maybe target this a little more appropriately for our sector. 2421 Okay. Thank you, and thank you all for being Mr. Long. 2422 here, for your testimony today. 2423 Mr. Chairman, I yield back. 2424 Mr. Olson. Gentleman yields back and I want to inform the 2425 gentleman that I just got a text from Mayor Allen Owen of Missouri

2426 City, Texas, the Show-Me City. He says, please come down to our 2427 victory parade this Saturday barbecue in Missouri City for our 2428 Houston Astros, the world champs. He said yes, it's our first 2429 but we have to start somewhere. 2430 [Laughter.] 2431 I now yield five minutes to the gentleman from Maryland, 2432 Mr. Sarbanes. Mr. Sarbanes. Thank you, Mr. Chairman. 2433 Thanks to the 2434 panel. 2435 I was curious happens other places. I am sure you're 2436 familiar with these kinds of incentive programs or Energy Star 2437 like initiatives in other countries or have some sense of that 2438 and I am interested how we compare to that, whether they're --2439 whether the analogous regime around labelling energy efficient products is mandatory in other places, voluntary. 2440 So I just want 2441 to get some context for that as we kind of figure out what the best way to do this is here. 2442 2443 And then I am also interested in any interplay that occurs, 2444 I mean, in terms of manufacturing products that get an Energy 2445 Star rating here pursuant to this program as those products 2446 into a Canada or into Europe or other countries what's happening 2447 -- is Energy Star being converted into some other rating that's 2448 given in those countries, et cetera. 2449 So I am just trying to get a little bit of a peripheral vision 2450 on the issue and anybody who feels competent to answer the question 2451 I invite them to do that. Yes? 2452 Ms. Callahan. So the Energy Star program is really 2453 recognized globally as the gold standard for public-private 2454 partnerships in this area and in fact it is licensed and used 2455 in the European Union, Canada, Japan, Ireland, Liechtenstein, 2456 Norway, Switzerland, and Thailand, and the government of Canada 2457 has weighed in to encourage the Congress to continue the program 2458 and continue funding to the program. They're in opposition to 2459 the administration's request to eliminate the program. It really 2460 is the gold standard around the world. 2461 Mr. Sarbanes. Any other comments? Yes. 2462 Mr. McGuire. The Energy Star program in Canada is licensed 2463 to the NRCAN -- Natural Resources Canada -- -by the Energy Star 2464 So they will adhere to the specifications for the most program. 2465 part that happen in the U.S. 2466 Our members are very familiar with it. I would note that 2467 in Canada the Energy Star program is housed within the appliance 2468 standards program of Natural Resources Canada, similar to what 2469 we are suggesting be again the case for DOE. Mr. Sarbanes. Go ahead. 2470 2471 Sure. It is very important to us, the 2472 consumer technology industry, to have policies and programs for 2473 energy efficiency that are generally aligned and harmonized 2474 around the world.

Energy Star is an example of something like that.

2475

We also

2476 have these industry-led voluntary agreements that have been picked up in three regions of the world as well. So we appreciate 2477 2478 when there is that globalization of an approach that, again, for 2479 us is innovation friendly. 2480 So do you -- I mean, sounds like the U.S. Mr. Sarbanes. 2481 and the Energy Star program is a leader -- a global leader in 2482 setting standards like this and driving that kind of label other 2483 Has -- is there any competing? I mean, you mentioned places. 2484 some countries and some parts of the world. 2485 Are there some competing energy efficiency labelling 2486 programs out there? Or would you say that Energy Star is up here 2487 and everybody else is down here? 2488 Mr. Johnson. I can respond to that. There are a large 2489 number of standards in labelling programs around the world and 2490 that is actually part of the challenge that we have. 2491 Look in the back of a product, you see examples of many 2492 different kinds of labels, maybe not for energy but that's what 2493 I am talking about is a proliferation of labels. 2494 It is so much easier for either a small or a large company 2495 that wants to sell around the world to have one test, one 2496 designation, one label, an aligned program. That's what we strive for in the tech industry. 2497 Do -- has Canada, for example, or other 2498 Mr. Sarbanes. 2499 countries that use the Energy Star rating, have they offered up 2500 any testimony that you're aware of or perspective? Have they

2501 weighed in at all about the discussion that we are having here in terms of the -- any changes to the program? Do they have 2502 2503 anxieties about it or are they just kind of sitting back and 2504 watching -- what you know? 2505 Mr. McGuire. We've discussed it with NRCAN and they don't 2506 have any anxieties that I know of. They were more of in a 2507 listening mode. But they certainly are aware of what we're 2508 suggesting. 2509 Ms. Callahan. We've had no discussion with them on the 2510 discussion draft. Where I know their concerns lie is in keeping 2511 the program going -- keeping it funded and not eliminating the 2512 program. 2513 Mr. Sarbanes. Great. Thanks very much. I yield back. 2514 Mr. Olson. Gentleman yields back. 2515 The chair now calls upon the gentleman with the home of the 2516 Hidden Lake Gardens, Mr. Walberg, for five minutes. 2517 Mr. Walberg. You've done your homework on the victorious 2518 Michigan State Spartans as well. 2519 I appreciate the hearing today. Mr. McGuire and Mr. 2520 Johnson, I'd like your comments on what has been the experience 2521 of your member companies when it comes to having opportunities 2522 to comment on actions taken under Energy Star and access to the 2523 data used by the government on which to base its decisions and 2524 is there room for improvement? 2525 Mr. McGuire.

2526 Mr. McGuire. Thank you, sir. 2527 It has been our experience that at EPA they are very 2528 inconsistent with demonstrating the data that they have used to 2529 make their decisions and responding to suggestions and data that 2530 we have submitted and providing a consistent amount of time for 2531 us to comment. 2532 So there is question marks left at the end of the day and 2533 that is why we feel that applying some Administrative Procedure 2534 Act process improvements would make it more repeatable and 2535 understandable for the people that have to make the investments 2536 in their products for the consumers to benefit from the energy 2537 efficiency gains. Be a little more specific. Under the 2538 Mr. Walberg. 2539 Administrative Procedures Act, where would you go with that? 2540 Mr. McGuire. A specified period for comments -- that you 2541 have this many days to comment and that if a decision is reached 2542 that it might result in you -- a specification you feel unwarranted 2543 or not justified by the facts that you would have the ability 2544 to appeal that to someone else in the agency other than the person that made the decision. 2545 2546 We are not talking about loading up litigation. We are 2547 talking about due process so that we can understand how the 2548 decision was made. 2549 Mr. Walberg. Okay. Mr. Johnson.

Mr. Johnson.

2550

I have similar comments. Our experience has

2551 been-our members' experience in some Energy Star product categories has been good and not so good in others. 2552 I think there 2553 definitely is room for improvement. 2554 We want data-driven outcomes. We have experienced outcomes 2555 with Energy Star specifications that don't seem linked so much to the data as to maybe a feeling or a passion in a different 2556 2557 direction. 2558 So some amount of the rigor of the APA may be appropriate 2559 to guarantee certain checks and balances and time lines. 2560 However, as I mentioned earlier, we don't encumber the program. 2561 So we have to be, I think, selective at least for our sector 2562 in determining what of the APA makes the most sense and then what 2563 2564 else might be a good check or a balance against outcomes here. 2565 Mr. Walberg. But you believe that we could improve upon 2566 the opportunities for the manufacturer input without slowing the 2567 program down? 2568 Mr. Johnson. I think we can. Yes. 2569 Mr. Walberg. Okay. Mr. McGuire? 2570 Mr. McGuire. I think with certain processes added that are 2571 included in the Administrative Procedure Act it can be improved. 2572 Mr. Walberg. Okay. What's your reaction to the 2573 administration's FY 2018 budget request which zeroed out the 2574 Energy Star program? If you answered that earlier before I got 2575 here, forgive me.

2576 I did. We oppose zeroing out the program. Mr. McGuire. 2577 We want it to be maintained and appropriately funded. 2578 Mr. Johnson? Mr. Walberg. 2579 CTA doesn't have a position on budgetary 2580 matters but in the situation where on one hand you have elimination of the program, on the other hand you have status quo, don't touch 2581 2582 a thing, we are kind of in the middle. 2583 There's room for improvement. Let's work on that. 2584 Mr. Walberg. Thank you. I yield back. 2585 Mr. Olson. Gentleman yields back. 2586 We've saved the best for last. The chair calls upon Mr. 2587 Tonko of New York for five minutes. 2588 Mr. Chair, I appreciate that assessment. 2589 Welcome to our witnesses. Energy Star is a program that 2590 benefits consumers, manufacturers and the environment. We've 2591 heard all the statistics about the program's success so I won't 2592 belabor the point. 2593 But it is clear that the Energy Star label, which is 2594 recognized by 90 percent of consumers, is trusted. Supporters of the discussion draft have discussed how increasing 2595 2596 transparency and accountability are important to the future of 2597 the program. 2598 But I believe the most important issue to maintain the 2599 integrity of the program is without a doubt upholding its 2600 well-respected brand with consumers.

2601	We should not take consumer support for the brand as a given.
2602	Ms. Callahan, a question for you and before I do that, let
2603	me state what an honor it is to serve on the board of Alliance
2604	to Save Energy in my pre-congressional days and now in my
2605	congressional tenure. So I thank you for that.
2606	Ms. Callahan. Thank you. We really appreciate your
2607	leadership up on Capitol Hill but we miss you a lot. When you
2608	were a fiduciary board member we saw a lot more of you.
2609	Mr. Tonko. There you go.
2610	So the question, and I will ask this of all, if we could
2611	kind of stick to a yes or no do you agree that upholding the
2612	integrity of the Energy Star label is essential to the success
2613	of the program?
2614	Ms. Callahan. Yes.
2615	Mr. Tonko. Mr. McGuire?
2616	Mr. McGuire. Yes.
2617	Mr. Drew. Yes.
2618	Mr. Johnson. Yes.
2619	Mr. Tonko. Thank you. And in March 2010, GAO found the
2620	Energy Star program in a report that was shared to be vulnerable
2621	to fraud and abuse. In this report, there were many concerns
2622	expressed and at that point many products were able to be
2623	self-certified.
2624	So in 2011, EPA responded to GAO's report and required third
2625	party certification. Ms. Callahan, if we go back to

2626	self-certification and these issues reemerge, do you think a
2627	future report like this one I am holding would hurt the Energy
2628	Star brand?
2629	Ms. Callahan. I absolutely believe it would hurt the Energy
2630	Star brand to have a report like that. It hurt it the last time.
2631	It would hurt it again.
2632	Mr. Tonko. Mr. Merritt, do you agree?
2633	Mr. Merritt. I do.
2634	Mr. Tonko. Mr. Drew, the Air Conditioning, Heating and
2635	Refrigeration Institute is a certification body for testing
2636	products. Are certification bodies also responsible for
2637	conducting after-market verification testing?
2638	Mr. Drew. We do not only certification testing for all new
2639	products entering the market. We also do annual verification
2640	testing done on a random basis selected from that manufacturer
2641	every year.
2642	Mr. Tonko. Thank you.
2643	And there's been a lot of discussion at this hearing about
2644	third party certification and the removal of third party
2645	certification.
2646	If that were done, who would be responsible for market
2647	surveillance? Anyone.
2648	Ms. Callahan. I guess I will answer. The market
2649	surveillance and after-market verification is currently the
2650	responsibility of the EPA and I would presume that that would

2651 continue. 2652 Okay. So if we didn't have that third party Mr. Tonko. 2653 certification falling to the EPA, that would require additional 2654 spending for the EPA, which has already been threatened with some 2655 So I think we need to see that one or what it budgetary cuts. is. 2656 2657 Mr. McGuire, were you going to --2658 Mr. McGuire. I was just going to say EPA's third party 2659 verification requirement is a responsibility they put on their 2660 partners. So that AHRI and AHAM do the verification -- third 2661 party verification testing with independent laboratories each 2662 So those costs are being borne by the manufacturers, the 2663 partners, not the public, not by EPA. 2664 Ms. Callahan. Can I clarify that? 2665 Mr. Tonko. Sure. 2666 Ms. Callahan. There are significant costs, though, that 2667 EPA does bear to certify these third party accreditors and also 2668 the verification of the project in the marketplace. 2669 are very significant costs and EPA has that up on its website. 2670 Mr. Tonko. Thank you. 2671 And in the 2010 GAO report, EPA officials stated that limited 2672 resources made it difficult to do after-market product 2673 verification, not to mention at that point consumers may have 2674 already bought a fraudulent product.

Mr. Merritt, is that why you do not support removing third

2676 party certification in conjunction with the warranty provision? That's very much part of it. 2677 Mr. Merritt. Essentially, 2678 third party certification prior to listing ensures the integrity 2679 of the results. Relying on post-market certification, then 2680 there's a lottery that many bad actors are willing to enter. 2681 Their odds of getting caught are very low. 2682 Mr. Tonko. Thank you. I will just add that according to 2683 one certification body some types of products failed about 15 2684 percent on first time model submissions. So Energy Star succeeds 2685 because it is truly a partnership between industry and our 2686 government. 2687 Removing third party certification would place all the 2688 burden on the government review submitted information, 2689 potentially conduct after-market verification, and could result 2690 in eroding trust in the program. 2691 Decades have been spent building consumer recognition and 2692 confidence in the Energy Star label. I would encourage us not to put that at risk. 2693 2694 And with that, Mr. Chair, I yield back. 2695 The gentleman yields back. Mr. Olson. 2696 Seeing that there are no further members wishing to ask 2697 questions, I'd like to thank all of our witnesses again for being 2698 here today and thank you for your patience. Lots of comments 2699 about my love for my Houston Astros and also an impromptu math 2700 lesson from Mr. Long.

2701 [Laughter.]

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I have 18 documents I would like to submit for the record and very briefly, statements in support of H.R. 3777 from

Congressman Buddy Carter, EPA testimony of the Energy Star Reform Act discussion draft, DOE's statement on ESTAR of Acting Secretary

Daniel Simmons, a letter from the American Council of Independent

2707 Laboratories, a letter from the U.S. Building -- Green Building

Council, a letter from the American Public Gas Association, a

letter from the U.S. real estate industry, a letter from the

2710 Underwriters' Association, American Council for an

2711 Energy-Efficient Economy, comments on the Energy Reform Act

2712 discussion, a letter from Spire, e4TheFuture comments on the

2713 Energy Reform Act Discussion Draft, the National Electrical

Manufacturers Association -- NEMA's -- comments on the Energy

Star Reform Act, NEMA's comments on proposed language changes,

2716 a letter from the High Performance Building Coalition, a letter

from Lowe's, a letter from the Air Conditioning Contractors of

America, a letter from the ranking members to the chairman, and

the Geostudy on the Energy Star Program.

Without objection, so ordered.

2721 [The information follows:]

2723	Mr. Olson. Pursuant to committee rules, I remind members
2724	that they have 10 business days to submit additional questions
2725	for the record. As for the witnesses, have the responses to us
2726	within 10 days as well upon receipt of the questions.
2727	Without objection, the subcommittee is adjourned.
2728	[Whereupon, at 12:28 p.m., the committee was adjourned.]